# STATUTORY PURPOSES REPORT January 15, 2014

2013 Act No. 73 Sections 4 and 5 (see language below) required the JFC to recommend a statutory purpose for every tax exemption, exclusion, deduction or credit by January 15, 2014. It was determined that proposals would be made only for expenditures contained in Vermont statute. The JFC reviewed statutory purpose proposals during the summer and fall meetings. Attached is the catalogue list of tax expenditures by tax type with additional background information from the biennial Tax Expenditure Report and a proposed statutory purpose. As required these recommendations are also included as draft legislation in bill form. There are differences in the two documents mainly due to the necessity of conforming the proposals to drafting conventions and minor editing.

2013 Act No. 73

## Sec. 4. 32 V.S.A. § 312(d) is added to read:

(d) Every tax expenditure in the tax expenditure report required by this section shall be accompanied in statute by a statutory purpose explaining the policy goal behind the exemption, exclusion, deduction, or credit applicable to the tax. The statutory purpose shall appear as a separate subsection or subdivision in statute and shall bear the title "Statutory Purpose." Notwithstanding any other provision of law, a tax expenditure listed in the tax expenditure report that lacks a statutory purpose in statute shall not be implemented or enforced until a statutory purpose is provided.

## Sec. 5. TAX EXPENDITURE PURPOSES

The Joint Fiscal Committee shall draft a statutory purpose for each tax expenditure in the report required by 32 V.S.A. § 312 that explains the policy goal behind the exemption, exclusion, deduction, or credit applicable to the tax. For the purpose of this report, the Committee shall have the assistance of the Department of Taxes, the Joint Fiscal Office, and the Office of Legislative Council. The Committee shall report its findings and recommendations to the Senate Committee on Finance and the House Committee on Ways and Means by January 15, 2014. The report of the Committee shall consist of a written catalogue for Vermont's tax expenditures and draft legislation, in bill form, providing a statutory purpose for each tax expenditure. Upon receipt of the report under this section, the Senate Committee on Finance shall introduce a bill to adopt statutory purposes during the 2014 legislative session.

Report prepared jointly by the Joint Fiscal Office and Legislative Council.

# **DRAFT**

## 1.000 Adjustments to Federal Taxable Income

1.001 Vermont Municipal Bond Income Exemption

Statute: 32 V.S.A. §5811(21)(A)(i)

Enacted: 1986 Estimate: \$3,700,700

# Taxpayers: 5,800

Interest income from Vermont state and local government obligations is exempt from taxation in Vermont. However, interest income from non-Vermont state and local obligations is added to the amount of federal taxable income.

## **PURPOSE** To encourage investment in Vermont state and local bonds and maintain the

state's favorable bond rating.

## 1.002 Capital Gains Exclusion

Statute: 32 V.S.A. §5811(21)(B)(ii) Enacted: 2002; amended 2009, 2010

Estimate: \$8,544,200 # Taxpayers: 22,730

Effective for tax years 2011 and after, taxpayers may reduce taxable income by up to \$5,000 in adjusted net capital gain income or 40% adjusted net capital gain income from the sale of certain business assets held for more than three years. As under prior law, the exclusion amount cannot exceed 40% of federal taxable income.

## **PURPOSE**

The flat capital gains exclusion is to encourage savings and investment while exempting a portion of the gain that may represent inflation. The 40% business capital gains exclusion mitigates the impact of one-time realizations in a progressive tax structure.

#### 1.100 Subtractions from Vermont Income Tax

## 1.101 Credit for Child and Dependent Care

Statute: 32 V.S.A. §5822(d)

Enacted: 1967

Estimate: \$1,656,100 # Taxpayers: 14,510

A taxpayer is entitled to a nonrefundable tax credit equal to 24% of the federal child and dependent care credit applied against federal tax liability. A taxpayer

may claim this credit or the low income child and dependent care credit, but not both.

# PURPOSE To provide tax relief to working taxpayers who must incur dependent care

expenses to stay in the workforce.

1.102 Credit for Elderly or Disabled

Statute: 32 V.S.A. §5822(d)

Enacted: 1967 Estimate: \$2,700 # Taxpayers: 90

A taxpayer is entitled to a nonrefundable tax credit equal to 24% of the federal credit available to the elderly (age 65 or older) and permanently disabled, which was applied against federal tax liability.

## **PURPOSE** To provide tax relief for seniors and persons who are disabled with little tax-

exempt retirement or disability income.

1.103 Investment Tax Credit

Statute: 32 V.S.A. §5822(d)

Enacted: 1967 Estimate: \$886,000 # Taxpayers: 90

A taxpayer is entitled to a nonrefundable tax credit equal to 24% of the federal investment tax credit applied against federal tax liability for Vermont-property investment in the following activities: rehabilitation (IRC §47), energy (IRC §48(a)), advanced coal products (IRC §48(a)), and gasification products (IRC 48B(e)).

## **PURPOSE** To encourage Vermont business investments.

1.104 Vermont Farm Income Averaging Credit

Statute: 32 V.S.A. §5822(c)(2)

Enacted: 2002 Estimate: \$48,500 # Taxpayers: 150

A nonrefundable tax credit is available in the amount of 24% of the reduction in the taxpayer's federal tax liability due to farm income averaging.

## PURPOSE To mitigate the adverse tax consequences of fluctuating farm incomes under a

progressive tax structure.

1.105 Vermont Business Solar Energy Credit

Statute: 32 V.S.A. §§5822(d); 5930z

Enacted: 2002 Estimate: \$2,387,600 # Taxpayers: 30

A taxpayer is entitled to a nonrefundable tax credit of 76% of the Vermont-property portion of the business solar energy tax credit component of the federal investment tax credit applied against the taxpayer's federal tax liability. Unused credits may be carried forward for five years. This credit in combination with the 24% Investment Tax Credit provides a total credit of 100% of the amount of the federal business solar energy credit.

#### PURPOSE

To provide a temporary, enhanced incentive for business solar investments located in Vermont.

## 1.200 Adjustments to Vermont Income Tax

1.201 Military Pay

Statute: 32 V.S.A. §5823(a)(2) & (b)(3)

Enacted: 1966 Estimate: \$2,229,700 # Taxpayers: 1,700

Exempts all military pay for full-time active duty earned outside Vermont. This also exempts the first \$2,000 of military pay earned for commander certified unit training in Vermont for National Guard or United States Reserve personnel who have a federal AGI under \$50,000. Exemption also applies to funds received through the federal armed forces educational loan repayment program, but only to funds included in the taxpayer's AGI for the taxable year.

#### **PURPOSE**

To provide additional compensation for military personnel for service to the country.

## 1.202 Federal Employment Opportunity Income

Statute: 32 V.S.A. §5823(a)(5)

Enacted: 1979 Estimate: \$33,100 # Taxpayers: 60

Exempts income related to wages and salaries not taken as a federal employment credit and included in federal AGI pursuant to IRC 280C. Also exempts income included in federal AGI related to expenses incurred but not covered by the Americans with Disabilities Credit (IRC 44).

#### PURPOSE

To reduce the taxation of people receive federal employment opportunity income and reduce the cost to government of providing this assistance.

1.204 Interest Income from VSAC bonds, Vermont Telecommunications Authority bonds and notes, and federal Build America bonds

Statute: 16 V.S.A. §2825; 30 V.S.A. §8074

Enacted: 1965; 2007 Estimate: \$1,366,800 # Taxpayers: 340

Exemption applies to interest and income from these sources when included in a taxpayer's federal AGI.

## **PURPOSE** To encourage investment in bonds supporting Vermont projects.

## 1.300 Vermont Tax Credits Applied after Income Adjustment

1.301 Charitable Housing Credit

Statute: 32 V.S.A. §5830c

Enacted: 1990 Estimate: \$18,360 # Taxpayers: 50

Vermont taxpayers who make an authorized charitable investment in an eligible housing charity are entitled to a nonrefundable credit in the amount equal to the difference between the net income that would have been received at the charitable threshold rate and the actual net income received by, or credited to, the taxpayer. The credit cannot exceed 3% of the average outstanding principal balance of the investment during the taxable year. Unused credits may be carried forward for three years.

## **PURPOSE** To encourage investment in housing in Vermont.

1.302 Affordable Housing Credit

Statute: 32 V.S.A. §5930u

Enacted: 2000 Estimate: \$0 # Taxpayers: 0

A nonrefundable tax credit may be taken for an affordable rental housing project or owner-occupied affordable housing units, provided the project has been authorized by the Vermont Housing Finance Agency. The amount of the credit is based on a taxpayer's eligible cash contribution and the agency's allocation plan. Total tax credits available to the taxpayer are the amount of the first-year allocation plus the succeeding four years' deemed allocation. (These credits are taken almost exclusively against bank franchise tax and insurance premiums tax.)

# **PURPOSE** To encourage the investment in and development of affordable housing in Vermont.

1.303 Qualified Sale of Mobile Home Park Credit

Statute: 32 V.S.A. §5828

Enacted: 1998 Estimate: \$0 # Taxpayers: 0

The taxpayer is entitled to a nonrefundable credit worth 7% of the taxpayer's gain from the sale of a mobile home park. This is measured by the gain subject to federal income tax. Unused credits may be carried forward for three years.

## **PURPOSE** To encourage sales of mobile home parks as an alternative to closure.

1.304 Vermont Higher Education Investment Credit

Statute: 32 V.S.A. §5825a Enacted: 2003 (revised in 2007)

Estimate: \$1,396,300 # Taxpayers: 2,690

A taxpayer, including each spouse filing a joint return, is entitled to a nonrefundable credit of 10% for the first \$2,500 contributed for each beneficiary to a Vermont higher education investment plan account. A recipient of this credit is subject to a 10% repayment for any distribution not excluded from federal AGI, up to a maximum of the total credits received.

# PURPOSE To encourage savings in Vermont 529 plans and lower the cost of higher

education for taxpayers.

1.305 Entrepreneurs' Seed Capital Fund Credit

Statute: 32 V.S.A. §5830b

Enacted: 2004 Estimate: \$0 # Taxpayers: 0

A taxpayer who contributes to the Seed Capital Fund may claim a nonrefundable credit equal to the lesser of either 4% of the taxpayer's contribution or 50% of the taxpayer's tax liability for the year prior to claiming the credit, provided that the aggregate credit allowable for all taxable years not exceed 20% of the taxpayer's contribution to the initial capitalization of the fund. Unused credits may be carried forward for four years.

## **PURPOSE** To provide an incentive for investment in small businesses in Vermont.

1.306 Historic Rehabilitation Tax Credit

Statute: 32 V.S.A. §5930cc(a); see §5930aa – 3930ff

Enacted: 2006 Estimate: \$0 # Taxpayers: 0

A taxpayer who is deemed qualified by the Vermont Downtown Development Board and completes a qualified historic rehabilitation project may claim a nonrefundable credit of 10% of those qualified rehabilitation expenditures. Unused credits may be carried forward for nine years. (A substantial number of these credits are taken against bank franchise tax.)

#### PURPOSE

To provide incentives to improve and rehabilitate historic properties in designed downtowns and village centers.

1.307 Façade Improvement Tax Credit

Statute: 32 V.S.A. §5930cc(b); see §5930aa – 5930ff

Enacted: 2006 Estimate: \$0 # Taxpayers: 0

Taxpayers are eligible for a nonrefundable credit equal to 25% of expenditures up to \$25,000 on a qualified façade improvement project, as approved by the Vermont Downtown Development Board. Unused credits may be carried forward for nine years. (A substantial number of these credits are taken against bank franchise tax.)

## **PURPOSE**

To provide incentives to improve facades and rehabilitate historic properties in designed downtowns and village center.

1.308 Code Improvement Tax Credit

Statute: 32 V.S.A. §5930cc(c); see §5930aa – 5930ff

Enacted: 2006 Estimate: \$24,100 # Taxpayers: Under 10

Taxpayers are eligible for a nonrefundable credit equal to 50% of costs for qualified code improvement or installation projects, up to the following limits: \$12,000 for a platform lift, \$50,000 for an elevator or sprinkler system, and \$25,000 for combined costs of all other code improvement and installation projects, as approved by the Vermont Downtown Development Board. Unused credits may be carried forward for nine years. (A substantial number of these credits are taken against bank franchise tax.)

#### PURPOSE

To provide incentives to improve and rehabilitate historic properties in designed downtowns and village centers by making code improvements.

1.309 Research and Development Tax Credit

Statute: 32 V.S.A. §5930ii

Enacted: 2009 Estimate: N.A. # Taxpayers: N.A.

A taxpayer is eligible for a nonrefundable credit equal to 30% of the amount of the federal tax credit for eligible R&D expenditures made within Vermont. Unused

credits may be carried forward for ten years. The credit takes effect for eligible expenditures made on or after January 1, 2011.

## **PURPOSE** To encourage business investment in research and development within Vermont.

#### 1.310 Wood Products Manufacture Tax Credit

Statute: 32 V.S.A. §5930y

Enacted: 2005 Estimate: \$26,200 # Taxpayers: Under 10

A credit of 2% of the wages paid in the taxable year by an employer for services performed in the designated counties having at least 5% of their combined jobs provided by employers that manufacture finished wood products and having the highest combined unemployment rate in the state for at least one month in the previous calendar year.

#### PURPOSE

To lower income taxes for businesses in the northeast kingdom counties of Essex and Caledonia in order retain employees in wood products manufacturing.

## 1.311 EATI Tax Credits (carry-forward only)

Statute: 32 V.S.A. §5930a2 Enacted: 1997; repealed 2006

Estimate: \$232,000 # Taxpayers: 20

A suite of tax credits based on payroll increases, research and development investment, workforce development expenditures, or capital investments in facilities and machinery or equipment, and sales of product shipped out of state. The final taxable year in which credits can be earned is 2010; the last year carryforward credits can be claimed is 2015.

## **PURPOSE** To provide incentives to businesses creating new jobs in Vermont.

## 1.312 Downtown Tax Credits (carry-forward only)

Statute: 32 V.S.A. §§5930n-5930r Enacted: 1998, 2002, repealed 2006

Estimate: \$188,900 # Taxpayers: Under 10

Four tax credits designed to assist with rehabilitation and code improvements for older and historic buildings located within designated downtowns and village centers were replaced with three credits (§5930cc) to make the program easier to use and administer.

Credits allocated prior to July 1, 2006 remain subject to the associated statutory provisions but must be claimed by May 24, 2011.

## **PURPOSE** To provide incentives to improve and rehabilitate historic properties in designed

downtowns and village centers.

#### 1.400 Refundable Credits

1.401 Low Income Child and Dependent Care Credit

Statute: 32 V.S.A. §5828c

Enacted: 2002 Estimate: \$57,500 # Taxpayers: 430

A refundable credit is available for taxpayers with federal AGI under \$30,000, if filing individually, or \$40,000, if married filing jointly. The credit is equal to 50% of the federal child and dependent care credit for child and dependent care services procured in Vermont, so long as the facility providing these services has been certified by the Agency of Human Services.

#### PURPOSE

To provide additional cash relief to lower-income working taxpayers who incur dependent care expenses in certified centers to stay in the workforce.

1.402 Earned Income Tax Credit

Statute: 32 V.S.A. §5828b

Enacted: 1988

Estimate: \$25,565,700 # Taxpayers: 44,500

Any taxpayer entitled to a federal earned income tax credit may claim a Vermont EITC in the amount of 32% of the federal credit, proportional to the percentage of total income that was earned or received in Vermont.

#### PURPOSE

To increase the after-tax income of low-income working families and individuals and to provide an incentive to work for those with little earned income.

## LIST OF FISCAL YEAR 2011 CORPORATE INCOME TAX EXPENDITURES

## 2.000 Adjustments to Federal Taxable Income

2.001 Vermont Municipal Bond Income Exemption

Statute: 32 V.S.A. §5811(21)(A)(i)

Enacted: 1986

Estimate: Data unavailable # Taxpayers: Data unavailable

Interest income from Vermont state and local government obligations is exempt from taxation in Vermont. However, interest income from non-Vermont state and local obligations is added to the amount of federal taxable income.

## **PURPOSE** To encourage investment in Vermont state and local bonds and maintain the

state's favorable bond rating.

## 2.100 Vermont Tax Credits

## 2.101 Charitable Housing Credit

Statute: 32 V.S.A. §5830c

Enacted: 1990 Estimate: \$0 # Taxpayers: 0

Vermont taxpayers who make an authorized charitable investment in an eligible housing charity are entitled to a nonrefundable credit in the amount equal to the difference between the net income that would have been received at the charitable threshold rate and the actual net income received by, or credited to, the taxpayer. The credit cannot exceed 3% of the average outstanding principal balance of the investment during the taxable year. Unused credits may be carried forward for three years.

## **PURPOSE** To encourage investment in housing in Vermont.

## 2.102 Affordable Housing Credit

Statute: 32 V.S.A. §5930u

Enacted: 2000 Estimate: \$144,800 # Taxpayers: Under 10

A nonrefundable tax credit may be taken for an affordable rental housing project or owner-occupied affordable housing units, provided the project has been authorized by the Vermont Housing Finance Agency. The amount of the credit is based on a taxpayer's eligible cash contribution and the agency's allocation plan. Total tax credits available to the taxpayer are the amount of the first-year allocation plus the succeeding four years' deemed allocation. (These credits are taken almost exclusively against bank franchise tax and insurance premiums tax.)

## **PURPOSE** To encourage the investment and development of affordable housing in Vermont.

### 2.103 Qualified Sale of Mobile Home Park Credit

Statute: 32 V.S.A. §5828

Enacted: 1998 Estimate: \$0 # Taxpayers: 0

The taxpayer is entitled to a nonrefundable credit worth 7% of the taxpayers gain from the sale of a mobile home park. This is measured by the gain subject to federal income tax. Unused credits may be carried forward for three years.

**PURPOSE** To encourage sales of mobile home parks as an alternative to closure.

## 2.104 Wood Products Manufacture Tax Credit

Statute: 32 V.S.A. §5930y

Enacted: 2005 Estimate: \$0

# Taxpayers: Under 10

A credit of 2% of the wages paid in the taxable year by an employer for services performed in the designated counties having at least 5% of their combined jobs provided by employers that manufacture finished wood products and having the highest combined unemployment rate in the state for at least one month in the previous calendar year.

**PURPOSE** To lower income taxes for businesses in the northeast kingdom counties of

Essex and Caledonia in order retain employees in wood products manufacturing.

2.105 Historic Rehabilitation Tax Credit

Statute: 32 V.S.A. §5930cc(a); see §§5930aa - 5930ff

Enacted: 2006 Estimate: \$0 # Taxpayers: 0

Credit equals 10% of qualified rehabilitation expenditures as defined in the IRC

26 U.S.C. § 47(c).

**PURPOSE** To provide incentives to improve and rehabilitate historic properties in designed

downtowns and village centers.

## 2.106 Façade Improvement Tax Credit

Statute: 32 V.S.A. 5930cc(b); see §§5930aa - 5930ff

Enacted: 2006 Estimate: \$0 # Taxpayers: 0

Credit equals 25% of qualified expenditures for façade improvements, up to a maximum amount of \$25,000.

## **PURPOSE**

To provide incentives to improve facades and rehabilitate historic properties in designed downtowns and village center.

## 2.107 Code Improvement Tax Credit

Statute: 32 V.S.A. 5930cc(c); see §§5930aa - 5930ff

Enacted: 2006 Estimate: \$0 # Taxpayers: 0

A qualified applicant is eligible for a tax credit of 50% for qualified expenditures up to a maximum of \$12,000 for installation or improvement of a platform lift, a maximum tax credit of \$50,000 for installation or improvement of a sprinkler system, and a maximum tax credit of \$25,000 for the combined costs of all other qualified code improvements.

#### **PURPOSE**

To provide incentives to improve and rehabilitate historic properties in designed downtowns and village centers by making code improvements.

## 2.108 Business Solar Energy Tax Credit

Statute: 32 V.S.A. §5930z

Enacted: 2008 Estimate: \$168,000 # Taxpayers: Under 10

A taxpayer is entitled to a 100% credit for the Vermont-property portion of the business solar energy tax credit component of the federal investment tax credit applied against the taxpayer's federal tax liability. Unused credits may be carried forward for five years.

### **PURPOSE**

To provide a temporary, enhanced incentive for business solar investments located in Vermont.

## 2.109 Machinery and Equipment Tax Credit

Statute: 32 V.S.A. §5930II

Enacted: 2010 Estimate: N.A. # Taxpayers: N.A

A qualified taxpayer approved by VEPC for a machinery and equipment investment tax credit certification is entitled to a nonrefundable credit in an amount equal to 10% of the total qualified capital expenditures. The total amount of credit authorized by statute is \$8 million, and may not exceed \$1 million in any one tax year. Applies to tax years beginning on January 1, 2012; repealed effective June 1, 2026.

## PURPOSE

To provide an incentive to make a major, long-term capital investment in Vermont-based plant and property to ensure the continuation of in-state employment.

## 2.110 Research and Development Tax Credit

Statute: 32 V.S.A. §5930ii

Enacted: 2009 Estimate: N.A. # Taxpayers: N.A.

A taxpayer is eligible for a nonrefundable credit equal to 30% of the amount of the federal tax credit for eligible R&D expenditures made within Vermont. Unused credits may be carried forward for ten years. The credit takes effect for eligible expenditures made on or after January 1, 2011.

## **PURPOSE** To encourage business investment in research and development within Vermont.

## 2.111 EATI Tax Credits (carry-forward only)

Statute: 32 V.S.A. §5930a Enacted: 1997; repealed 2006

Estimate: \$1,628,200 # Taxpayers: Under 10

A suite of tax credits based on payroll increases, research and development investment, workforce development expenditures, or capital investments in facilities and machinery or equipment, and sales of product shipped out of state. The final taxable year in which credits can be earned is 2010; the last year carry forward credits can be claimed is 2015.

## **PURPOSE** To provide incentives to businesses creating new jobs in Vermont.

## 2.112 Downtown Tax Credits (carry-forward only)

Statute: 32 V.S.A. §§5930n-5930r Enacted: 1998, 2002, repealed 2006 Estimate: \$30,400 # Taxpayers: Under 10

Four tax credits designed to assist with rehabilitation and code improvements for older and historic buildings located within designated downtowns and village centers were replaced with three credits (§5930cc) to make the program easier to use and administer. Credits allocated prior to July 1, 2006 remain subject to the associated statutory provisions but must be claimed by May 24, 2011.

#### **PURPOSE**

To provide incentives to improve and rehabilitate historic properties in designed downtowns and village centers.

## OTHER EXPENDITURES FOR FISCAL YEAR 2011

## 2.200 Vermont Employment Growth Incentive (VEGI)

Statute: 32 V.S.A. §5930b

Enacted: 2006 Estimate: \$602,190 # Taxpayers: 13

Unlike other credits, deductions, or exemptions to personal income tax, the VEGI program provides a cash incentive, paid in installments, based on new, qualified job and payroll creation in Vermont, to companies authorized by the Vermont Economic Progress Council (VEPC). VEGI was a newly designed non-credit incentive program that began in January 2007, replacing the Economic Advancement Tax Incentive program (EATI). The VEGI incentive amount is earned over a period of up to five years and paid out over a period of up to nine years, provided the company maintains or increases base payroll and meets the necessary targets. The claims process is unrelated to filing personal or business income taxes.

#### PURPOSE

To provide a cash incentive to businesses that expand and create jobs in Vermont.

## LIST OF FISCAL YEAR 2011 SALES TAX EXPENDITURES

## 3.000 Sales Not Covered; Transactions and Entities Not Taxed

3.001 Medical products

Statute: 32 V.S.A. §9741(2) Enacted: 1969 (amended in 2012)

Estimate: \$45,900,000

This exemption includes several categories of sales for items used in the "treatment intended to alleviate human suffering or to correct . . . human physical disabilities." The exemption includes sales of both prescription and non-prescription drugs, supplies used for medical treatment, and durable medical equipment that is either used directly by a patient, such as an oxygen system, or used in a hospital or clinic such as x-ray or magnetic resonance imaging systems. The 2012 amendment includes nominally priced dental supplies provided to patients without charge under this exemption.

# **PURPOSE** To allow for those in need of medical products and support the health and welfare of Vermont residents.

Data source: Vermont Department of Financial Regulation, Vermont Health Care Expenditure Analysis & Three-Year Forecast

3.002 Agricultural inputs

Statute: 32 V.S.A. §9741(3)

Enacted: 1969

Estimate: \$22,000,000

This exemption includes several categories of sales for items used in the production on farms of tangible personal property. The exemption applies to a list of specific items, including feed, seed, plants, baler twine, silage bags, sheets of plastic for bunker covers or agricultural wrap, and breeding or other livestock. The exemption also includes pesticides, chemicals, and fertilizers but only when used for agriculture.

## **PURPOSE** To lessen the costs for the agricultural industry.

Data source: New England Agricultural Statistics, Farm Production Expenditures

3.003 Veterinary supplies

Statute: 32 V.S.A. §9741(3)

Enacted: 1969

Estimate: \$1,100,000

The same section of statute that includes agricultural inputs also exempts veterinary supplies that apply in some cases to supplies used in the treatment of

non-agricultural animals. The veterinary supplies exemption is intended only for those items used in the treatment of animals at a veterinarian or for health-related items that are not otherwise available from non-veterinarian retailers.

## **PURPOSE** To lessen the cost to the agricultural industry of veterinary services.

Data Sources: US Census Bureau and American Veterinarian Medicine

Association

3.004 Non-business, casual sales

Statute: 32 V.S.A. §9741(4)

Enacted: 1969

Estimate: Data unavailable

Casual sales represent those sales made by individuals not normally in the business of retail sales. This includes garage sales and sales between individuals of single items such as those often seen in newspaper and electronic classified advertisements.

## **PURPOSE**

This exemption has been in law since the inception of the tax to prevent the occasional sale of personal property by individuals not engaged as merchants from being subjected to the tax.

3.005 Fuels for railroads and boats

Statute: 32 V.S.A. §9741(7)

Enacted: 1969

Estimate: Data unavailable

Railroads are exempt under Title 23 and the use of diesel fuel in boats is exempt under the Title 32 exemption for other motor fuels. Non-dyed fuels for on-road motor vehicles are taxed under Title 23.

#### **PURPOSE**

The use of railroads and boats typically do not necessitate the need for public expenditures on transportation infrastructure and, therefore, are exempt from a sales tax burden on fuels.

3.006 Sales of Food

Statute: 32 V.S.A. §9741(13)

Enacted: 1969

Estimate: \$80,900,000

Food that is sold for consumption off the premises where it is sold, including groceries, is exempt from the sales tax. This exemption includes vitamins and dietary supplements.

#### PURPOSE

To limit the taxes on the purchase of goods that are necessary for health and welfare of Vermont residents.

Data Source: Consumer Expenditure Survey

3.007 Exemption for manufacturers' material and equipment

> Statute: 32 V.S.A. §9741(14) Enacted: 1969 (amended in 2012)

Estimate: \$307,200,000

The manufacturers' exemption includes both the materials incorporated and consumed in the manufacture of tangible personal property and the equipment used in the manufacturing process. The equipment exempt from sales tax includes only that equipment that is used directly and exclusively in the manufacture of tangible personal property. The exemption does not apply to materials used in the construction of real property, even when included as a part of a manufacturing facility. Starting January 1, 2012, the manufacturers' exemption includes machinery that results in secondary packaging of tangible personal property.

**PURPOSE** To avoid tax pyramiding on goods and encourage investments in equipment by manufacturing entities.

Data Source: US Census Bureau, American Fact Finder

3.008 **Newspapers** 

> 32 V.S.A. §9741(15) Statute: Enacted: 1969; amended in 1980

Estimate: \$1,200,000

The sale of newspapers is exempt (including newspapers that are given away and not sold) as are the materials used in the production of newspapers, such as newsprint and ink.

#### PURPOSE

To maintain the continued availability of printed news resources. / Or to protect free speech?

Data source: US Census Bureau, Service Annual Survey

3.009 Packaging and shipping materials

> 32 V.S.A. §9741(16) Statute:

Enacted: 1969 Estimate: \$1,200,000

Packages for the sale of retail items are not subject to sales tax to producers and distributors. This includes containers, labels, and packing materials (such as bubble wrap or polystyrene fill). Shipping materials that may be reused are also eligible for this exemption. Reusable shipping materials include pallets and kegs.

### PURPOSE

To support industry and prevent tax pyramiding by excluding inputs into business production and distribution.

Data source: US Census Bureau, Survey of Business Expenses

3.010 Rented furniture for residential use

Statute: 32 V.S.A. §9741(17)

Enacted: 1970

Estimate: Data unavailable

The rental of furniture for residences is exempt from sales tax. The use of furniture that is included in the rental of a furnished apartment is also exempt from tax.

## PURPOSE To limit sales taxes on items that are not being sold and to avoid instances of

double taxation.

3.011 Admissions to municipal, state, and federal recreation facilities

Statute: 32 V.S.A. §9741(18)

Enacted: 1970 Estimate: \$300,000

The admission fees for federal, state, or municipally owned recreation facilities are exempt from the sales tax on amusements. These facilities include public beaches and swimming pools, dock and mooring use, golf courses, and campsites.

## **PURPOSE** To exempt from tax a state charge for an entrance or admission.

Data sources: Agency of Natural Resources, sample survey of municipal recreation departments, municipal published documents

3.012 Rentals of coin-operated washing facilities, including car washes

Statute: 32 V.S.A. §9741(19)

Enacted: 1970 Estimate: \$1,300,000

Laundry and car washing facilities that customers access through the use of coin-operated machinery are exempt from the sales tax on those coin-based transactions.

## **PURPOSE** To exempt services from taxation.

Data source: Economic Census of Vermont

3.013 Admission fees to nonprofit museums

Statute: 32 V.S.A. §9741(20)

Enacted: 1970 Estimate: \$1,400,000 The admission fees to museums operated by organizations with a federal tax exempt status are not subject to the sales tax.

## **PURPOSE** To support the missions of non-profit facilities and encourage higher visitation.

Data source: Economic Census of Vermont

3.014 Items sold to fire, ambulance, and rescue squads

Statute: 32 V.S.A. §9741(21)

Enacted: 1970

Estimate: Data unavailable

This exemption is provided to emergency responders as a particular set of users for equipment and supplies that might otherwise be taxable as tangible personal property. In addition, the materials and equipment used in the construction and renovation of buildings and other real property housing the emergency responders are exempt when purchased by contractors.

## **PURPOSE** To limit the tax on organizations charged with protecting the safety of the public

## 3.015 Funeral charges

Statute: 32 V.S.A. §9741(22)

Enacted: 1970 Estimate: \$400,000

This exemption includes the purchase of funeral furnishings that are necessary incidents of a funeral, including caskets, vaults, and crematory urns. (The exemption does not include items sold as an accommodation, such as flowers.)

#### **PURPOSE** To not tax the bereaved.

Data source: The value of caskets, vaults, and urns is estimated from data provided by the National Funeral Directors Association

3.016 Property used in commercial, industrial or agricultural research

Statute: 32 V.S.A. §9741(24)

Enacted: 1974

Estimate: Data unavailable

Property purchased and used in commercial, industrial or agricultural research is exempt from the sales tax.

# **PURPOSE** To reduce financial barriers to research and innovation in the commercial, industrial and agricultural industries.

3.017 Agricultural machinery and equipment

Statute: 32 V.S.A. §9741(25)

Enacted: 1974 Estimate: \$2,000,000

The purchase of machinery and equipment used in the production of agricultural goods and livestock is exempt from the sales tax.

## PURPOSE To support the agricultural industry and avoid tax pyramiding of agricultural

products.

Data source: New England Agricultural Statistics, Farm Production

**Expenditures** 

3.018 Energy purchases for a residence

Statute: 32 V.S.A. §9741(26)

Enacted: 1977

Estimate: \$51,000,000

Electricity, fuel oil, natural gas, propane, and other fuels are subject to tax as tangible personal property. When these fuels are sold to residences, the fuel supplier or utility is not required to collect the sales tax. A fuel gross receipts tax of 0.5% of the retail sale is applied to heating oil, kerosene, other dyed diesel fuels, natural gas, propane gas, electricity, and coal used to heat a residence or

business. (33 V.S.A. § 2503)

## **PURPOSE** To limit the tax on the purchase of goods that are necessary for health and

welfare of Vermont residents.

Data source: Energy Information Administration

3.019 Energy purchases for farming

Statute: 32 V.S.A. §9741(27)

Enacted: 1977

Estimate: \$3,300,000

When electricity, fuel oil, natural gas, propane and other fuels sold to farmers, the

fuel supplier or utility is not required to collect the sales tax.

## **PURPOSE** To support the agricultural industry and avoid tax pyramiding of agricultural

products.

Data source: Energy Information Administration, Census of Agriculture

3.020 Sales of films to movie theaters

Statute: 32 V.S.A. §9741(28)

Enacted: 1981 Estimate: \$800,000 Movie theaters that charge for admission do not need to pay sales tax on the purchase or licensed use of films from film distributors.

## **PURPOSE** To avoid tax on items that are normally not for permanent use within the state.

Data source: National Association of Theater Operators

3.021 Aircraft and depreciable parts for commercial use

Statute: 32 V.S.A. §9741(29)

Enacted: 1986

Estimate: Under \$100,000

This exemption is for the purchase of aircraft that are used for commercial use, such as the transport of people and goods for compensation and hire. The exemption also includes the purchase of parts and equipment used in the maintenance and repair of aircraft for commercial or private use.

## **PURPOSE** To promote the growth of the aircraft maintenance industry in Vermont.

Data source: Joint Fiscal Office

## 3.022 Railroad rolling stock and depreciable parts

Statute: 32 V.S.A. §9741(30)

Enacted: 1986

Estimate: Under \$100,000

This exemption includes the purchase of railroad locomotives and cars and the parts and equipment used in their maintenance.

## **PURPOSE** To support the railroad industry and interstate transportation.

Data source: Division of Property Valuation and Review

## 3.023 Ferryboats and depreciable parts

Statute: 32 V.S.A. §9741(31)

Enacted: 1988 Estimate: \$100,000

This exemption includes the purchase of ferries used in the transport of people and property for compensation or hire, and the parts and equipment used in their maintenance.

## **PURPOSE** To support ferryboat services and interstate transportation.

Data source: History of Lake Champlain Ferries 1947–2005.

## 3.024 Sales of mobile homes and modular housing

Statute: 32 V.S.A. §9741(32)

Enacted: 1989

Estimate: Data unavailable

Forty percent of the sales price of a new mobile home or manufactured home is exempt from the sales tax (the remaining 60% is subject to the sales tax). In the case of a used mobile home or manufactured home when sold as real estate, there is no sales tax. Real estate transactions are subject to the property transfer

tax.

## PURPOSE

To create equity between mobile/modular housing and traditional residential construction by providing and exemption for the estimated portion of the cost attributable to labor (versus materials).

3.025 U.S. flag sold to or by exempt veterans' organizations

Statute: 32 V.S.A. §9741(33)

Enacted: 1990

Estimate: Data unavailable

U.S. flags purchased or sold by exempt veteran's organizations are exempt from the sales tax.

## **PURPOSE** To support veteran's organizations in performing their patriotic function.

3.026 Energy used in manufacturing tangible personal property for sale

Statute: 32 V.S.A. §9741(34)

Enacted: 1993

Estimate: \$15,100,000

Data source: Energy Information Administration

Electricity, fuel oil, natural gas, propane, and other fuels are subject to tax as tangible personal property. When these fuels are sold for use in manufacturing, the fuel supplier or utility is not required to collect the sales tax.

# **PURPOSE** To avoid the taxation of manufacturing inputs and the pyramiding of taxes on goods produced in state.

3.027 Property transferred as part of personal service transaction or transfer of intangible property rights

Statute: 32 V.S.A. §9741(35)

Enacted: 1995

Estimate: Data unavailable

Transactions that focus on the sale of personal services such as bookkeeping or hair styling or the transfer of intangible property, such as stocks or marketing logos, may also require the transfer of tangible property. The transaction is

exempt from sales tax as long as the value of the tangible personal property transferred is less than 10% of the sales price for the complete transaction.

## **PURPOSE** To exempt tangible personal property that is a small portion of a service.

3.028 Advertising materials

Statute: 32 V.S.A. §9741(36)

Enacted: 1995

Estimate: Data unavailable

Transactions that transfer the right to use advertising materials are exempt from sales tax. Such transactions may include the transfer of a single copy of advertising materials to the purchasing customer.

## **PURPOSE** To exempt tangible personal property if it is a small portion of a larger service.

3.029 Documents that record a professional service

Statute: 32 V.S.A. §9741(37)

Enacted: 1995

Estimate: Data unavailable

Bills, invoices, briefs, agreements, and wills are examples of documents that may be provided to customers without the payment of the sales tax on the price of the transaction.

## **PURPOSE** To exempt tangible personal property if it is a small portion of a service package.

3.030 Tracked vehicles

Statute: 32 V.S.A. §9741(38)

Enacted: 1997

Estimate: Data unavailable

The sale of tracked vehicles is subject to the sales tax. The exemption applies on sales that would otherwise result in a tax paid above a capped amount. The cap is required by law to be adjusted by the CPI as of July 1 in each even-numbered year. The cap was \$1,200 in FY 2011 and \$1,260 in FY 2012.

# PURPOSE To limit the sales tax on tracked vehicles (i.e. construction vehicles such as

bulldozers) and lessen the cost of capital investments of those purchases.

3.031 Sales of building materials

Statute: 32 V.S.A. §9741(39)(i) and (ii)

Enacted: 1997

Estimate: Under \$100,000

Sales of building materials within any three consecutive years in excess of \$250,000 in purchase value and incorporated into a downtown redevelopment

project, as defined by the Department of Economic, Housing, and Community Development.

**PURPOSE** To encourage the restoration and revitalization of downtown districts.

Data source: Vermont Economic Progress Council

3.032 Wholesale transactions between telecommunications service providers

Statute: 32 V.S.A. §9741(41)

Enacted: 1997

Estimate: Data unavailable

The sale of telecommunication services from one provider to another telecommunications provider is exempt from the sales tax.

PURPOSE To promote the telecommunications industry by avoiding taxation of the inputs

and intercompany transactions.

3.033 Scrap construction materials by a third party

Statute: 32 V.S.A. §9741(43)

Enacted: 1998

Estimate: Data unavailable

Scrap construction materials generated during construction or demolition are not subject to sales tax if a third party takes possession of the material with no payment and then either uses the material in construction.

**PURPOSE** To promote the reuse and recycling of scrap construction materials.

3.034 Property incorporated in railroad line

Statute: 32 V.S.A. §9741(44)

Enacted: 1998

Estimate: Data unavailable

Materials used in the construction, repair, operation, or maintenance of railroad

lines are exempt from the sales tax.

**PURPOSE** To support the railroad industry and encourage ongoing investments within

Vermont.

3.035 Clothing and footwear

Statute: 32 V.S.A. §9741(45)

Enacted: 1999; all clothing and footwear exempt January 1, 2007

Estimate: \$24,900,000

Clothing, including footwear, is exempt from the sales tax. Accessories and

protective equipment are not exempt.

### **PURPOSE**

To limit the tax burden on the purchase of goods that are necessary for the health and welfare of all Vermont residents.

Data source: Bureau of Labor Statistics, Consumer Expenditure Survey, and US Census Bureau

3.036

Property incorporated into a net metering system, an on-premise energy system not connected to the electric distribution system, or a solar hot water heating system

Statute: 32 V.S.A. §9741(46)

Enacted: 1999

Estimate: Under \$100,000

Property incorporated into photovoltaic systems that are not covered by the manufacturing exemption is exempt under this specific subsection of statute. In addition, solar equipment for heating water is exempt.

## **PURPOSE**

To encourage the promulgation of efficient technologies for generating and distributing renewable energy resources.

Data Source: Vermont Public Service Board

3.037 Purchases by and limited purchases from 501(c)(3) organizations

Statute: 32 V.S.A. §9743(3) Enacted: 1969, amended Estimate: Data unavailable

Nonprofit organizations purchases are exempt from the sales tax. Some sales by churches, schools, and other organizations are also exempt to a \$20,000 limit. These sales include garage sales and sporting equipment swap sales. Charges for entertainment sponsored by nonprofits also have a limited exemption.

## **PURPOSE** To reduce costs for nonprofit organizations.

3.038 Building materials and supplies used in construction or, repair of buildings by governmental bodies or 501(c)(3) organizations or development corporations

Statute: 32 V.S.A. §9743(4)

Enacted: 1969

Estimate: Data unavailable

This exemption includes the materials used for most public works projects as well as the construction of structures for nonprofit organizations.

## **PURPOSE** To reduce the costs of construction for nonprofit organizations.

3.039 Amusement charges for 4 events a year for 501(c)(4)-(13) and (19) organizations and political organizations

Statute: 32 V.S.A. §9743(5)

Enacted: 1983

Estimate: Data unavailable

This exemption is limited to 4 events (e.g., musical or theatrical presentations) a year for 501(c)(4)-(13) and (19) organizations and political organizations. The exemption was expanded in 2010 to include amusement charges for events where the risk is shared with for-profit promoters and presenters.

## PURPOSE To reduce the costs for and encourage participation in a limited number of events

organized by nonprofit organizations.

3.040 Amusement charges for events presented by 501(c)(3) organizations

Statute: 32 V.S.A. §9743(7) Enacted: 1983 (amended 2010) Estimate: Data unavailable

Nonprofit organizations under IRC 501(c)(3) may charge for live performances without collecting sales tax but only if their proceeds from the past year's events do not exceed \$100,000.

## **PURPOSE** To reduce the costs for and encourage participation in fundraising events

organized by nonprofit organizations

3.041 Limitation of tax on telecommunications services

Statute: 32 V.S.A. §9771a

Enacted: 1997

Estimate: Under \$100,000

No single customer is subject to a sales tax greater than \$10,000 in any one calendar year.

Data source: Department of Taxes

### **PURPOSE** To limit the taxes on telecommunications intensive businesses.

## 3.042 Reallocation of receipts from tax imposed on sales of construction materials

Statute: 32 V.S.A. §9819

Enacted: 1998

Estimate: Under \$100,000

The sales tax revenues from materials used in construction of qualified projects in designated downtown districts above certain amounts (varying by the size of the community) are allocated to the municipalities that are the location of those projects.

**PURPOSE** To promote the restoration and/or revitalization of downtown districts within

Vermont.

Data source: Department of Taxes

3.043 Sales to nonprofit hospital service corporations

Statute: 8 V.S.A. §4518

Enacted: 1947

Estimate: Data unavailable

Nonprofit hospital service corporations are exempt from the sales and use tax.

**PURPOSE** To exempt nonprofit hospitals providing health care services.

3.044 Sales to nonprofit medical service corporations

Statute: 8 V.S.A. §4590

Enacted: 1947

Estimate: Data unavailable

Nonprofit medical service corporations are exempt from the sales and use tax.

**PURPOSE** To exempt a nonprofit entity providing medical insurance coverage.

3.045 Sales to credit unions

Statute: 8 V.S.A. §30901

Enacted: 1967

Estimate: Data unavailable

Credit unions are exempt from the sales and use tax.

PURPOSE To lessen the taxes on financial institutions that provide banking to underserved

populations.

3.046 Sales by licensed auctioneers

Statute: 32 V.S.A. §9741(48)

Enacted: 2011

Estimate: Data unavailable

Sales of tangible personal property are exempt from the sales tax when sold by an auctioneer and the auction is conducted on the premises of the owner of the

property.

**PURPOSE** To extend the "casual sale" exemption to parallel situations involving an

auctioneer.

## 3.047 Licensed use of prewritten software from remote servers

Statute: 2012 Act 143, Section 52

Enacted: 2012 for the period from January 1, 2007 until June 30, 2013.

Estimate: \$0 (refunds for taxes paid issued in FY 2012)

The Department of Taxes provided refunds for the purchase of the license to use software remotely accessed. Refunds for taxes paid were issued in FY 2012 and FY 2013. The exemption sunsets in FY 2014.

Data source: Department of Taxes

## PURPOSE

To provide a temporary exemption to businesses and consumers while clarifying and drafting the rules for this relatively new model for providing software.

## LIST OF FISCAL YEAR 2011 MEALS AND ROOMS TAX EXPENDITURES

## 4.000 Meals and Alcoholic Beverage Tax

4.001 Grocery-type items furnished for take-out (meals tax only)

Statute: 32 V.S.A. §9202(10)(D)(i)

Enacted: 1959 Estimate: \$6,200,000

Most food purchased from a grocery store is not subject to the meals tax. This exemption is for prepared food but still intended for home use and includes whole pies, cakes, and loaves of bread, single-serving bakery items sold in quantities of three or more, deli and candy sales by weight, whole uncooked pizzas, and larger containers of ice cream, salad dressings, sauces, cider, or milk.

# PURPOSE To exempt from tax the purchase of goods that are necessary for the health and

welfare of all Vermont residents.

Data source: Economic Census of Vermont, Consumer Expenditure Survey

4.002 Served or furnished on the premises of a nonprofit

Statute: 32 V.S.A. §9202(10)(D)(ii)(I)

Enacted: 1959

Estimate: Data unavailable

Nonprofit organizations may sell meals without a meals tax when those meals are sold on the premises and further the purpose of the organization. The profits from meals sold under this exemption must also be used exclusively for the nonprofit organization.

## **PURPOSE** To reduce costs for nonprofit organizations.

4.003 Premises of a school

Statute: 32 V.S.A. §9202(10)(D)(ii)(II)

Enacted: 1959 Estimate: \$2,200,000

Schools may sell meals on their own grounds without collecting the meals tax. Contractors may sell meals to school students and staff under this exemption, but restaurants and caterers otherwise subject to the tax may not deliver meals to the schools without collecting the tax.

## **PURPOSE** To reduce the overall costs of education in Vermont.

Data source: Vermont Department of Education

4.004 Premises of Vermont or federal institutions where meals are provided to

inmates and employees

Statute: 32 V.S.A. §9202(10)(D)(ii)(III)

Enacted: 1959 Estimate: \$200,000

Meals provided at state or federal institutions are not subject to the meals tax.

**PURPOSE** To prevent the taxation of entities that are funded by taxpayers.

Data source: Vermont Department of Corrections

4.005 Hospitals, convalescent and nursing homes

Statute: 32 V.S.A. §9202(10)(D)(ii)(IV)

Enacted: 1959 Estimate: \$1,000,000

Meals provided at locations that have a primary purpose for delivering health care or hospice care are not subject to the meals tax.

**PURPOSE** To reduce the overall costs of health care and senior care in Vermont.

Data source: Vermont Inpatient Hospital Utilization Report

4.006 Furnished while transporting passengers for hire on train, bus, or airplane

(carriers)

Statute: 32 V.S.A. §9202(10)(D)(ii)(V)

Enacted: 1959

Estimate: Data unavailable

Meals provided to passengers in transit delivered by carrier-for-fee

businesses are not subject to the meals tax.

**PURPOSE** To reduce the administrative costs for transit companies providing interstate

travel services.

4.007 Summer camp for children

Statute: 32 V.S.A. §9202(10)(D)(ii)(VI)

Enacted: 1959

Estimate: Under \$100,000

Meals provided at camps serving children are not subject to the meals tax.

**PURPOSE** To promote Vermont outdoor education for youth.

Data source: www.vermontcamps.org

4.008 Nonprofits at fairs, bazaars, picnics, and similar events, but limited to 4 days

Statute: 32 V.S.A. §9202(10)(D)(ii)(VII)

Enacted: 1964

Estimate: Data unavailable

Nonprofit organizations may provide meals at public events without collecting the meals tax, but only for four calendar days during any given year.

## **PURPOSE** To reduce costs for nonprofit organizations.

4.009 Furnished to an employee of a hotel or restaurant operator as remuneration for his or her employment

Statute: 32 V.S.A. §9202(10)(D)(ii)(VIII)

Enacted: 1963

Estimate: Data unavailable

Meals provided to employees as a part of their compensation are not subject to the meals tax.

## **PURPOSE** To avoid the taxation of in kind benefits.

4.010 Provided to the elderly pursuant to the Older Americans Act

Statute: 32 V.S.A. §9202(10)(D)(ii)(IX)

Enacted: 1973 Estimate: \$600,000

Meals delivered to the home of eligible elderly individuals and funded by the federal Older Americans Act Nutrition Program are not subject to the meals tax.

## **PURPOSE** To exempt from tax government provided meals.

Data source: Vermont Department of Disabilities, Aging, and Independent Living

4.011 Purchased with Food Stamps

Statute: 32 V.S.A. §9202(10)(D)(ii)(X)

Enacted: 1987 Estimate: \$200,000

A limited list of restaurant meals is eligible to be paid for with food stamps. The purchase of these meals with food stamps is not subject to the meals tax. This represents only a small portion (about 2%) of the overall sales of food under the food stamp program.

## **PURPOSE** To exempt from tax meals paid for with government funds.

Data source: United States Department of Agriculture

4.012 Served on the premises of a continuing care retirement community

Statute: 32 V.S.A. §9202(10)(D)(ii)(XI)

Enacted: 1988

Estimate: Data unavailable

Meals provided at continuing care retirement communities are not subject to the meals tax.

**PURPOSE** To exempt from tax meals prepared in a person's home.

4.013 Meals provided for nonprofit hospital service corporations

Statute: 8 V.S.A. §4518

Enacted: 1947

Estimate: Under \$100,000

Nonprofit hospital service corporations are exempt from the meals and rooms tax.

**PURPOSE** To exempt meals provided as part of a hospital/health care service.

4.014 Meals provided for nonprofit medical service corporations

Statute: 8 V.S.A. §4590

Enacted: 1947

Estimate: Under \$100,000

Nonprofit medical service corporations are exempt from the meals and rooms tax.

**PURPOSE** To exclude meals provided by nonprofit health insurance companies.

4.015 Meals provided for credit unions

Statute: 8 V.S.A. §30901

Enacted: 1967

Estimate: Under \$100,000

Credit unions are exempt from the meals and rooms tax.

**PURPOSE** To lessen the taxes on financial institutions that provide banking to under-served

populations.

4.100 Rooms Tax

4.101 Time share rights

Statute: 32 V.S.A. §9202(8)

Enacted: 1992

Estimate: Data unavailable

Owners of time share properties are not subject to the rooms tax for the payment of time share rights at purchase.

## **PURPOSE** To avoid double taxation on holdings that are subject to property taxes.

## 4.102 Student housing

Statute: 32 V.S.A. §9202(8)

Enacted: 1964

Estimate: Data unavailable

The rental charges to students attending a school are not subject to the rooms tax.

## **PURPOSE** To accomodations that are part of education.

#### 4.103 Permanent residents

Statute: 32 V.S.A. §9202(6) and (7).

Enacted: 1959

Estimate: Data unavailable

The rental charges to individuals that occupy a room in a hotel for at least 30 days are not subject to the rooms tax.

# PURPOSE To treat long-term hotel guests as permanent residents of the state for purposes of administrating the rooms tax.

4.104 Furnished to an employee of a hotel or restaurant operator as remuneration for his or her employment

Statute: 32 V.S.A. §9202(6)

Enacted: 1959

Estimate: Data unavailable

Workers residing in a hotel are not subject to the rooms tax when the accommodation is provided as compensation for employment.

## **PURPOSE** To exclude the taxation of in kind benefits.

## 4.105 Summer camp for children

Statute: 32 V.S.A. §9202(6)

Enacted: 1959 Estimate: \$200,000 Overnight accommodations at camps serving children are not subject to the rooms tax.

## **PURPOSE** To promote Vermont outdoor education for youth.

Data source: www.vermontcamps.org

4.106 Hospital, sanatorium, convalescent home, nursing home, or home for the aged

Statute: 32 V.S.A. §9202(3)(A)

Enacted: 1959

Estimate: Data unavailable

The room charges to occupy a hospital or other institution providing health care are not subject to the rooms tax.

## **PURPOSE** To exclude rooms that are a person's residence.

4.107 State or US-operated establishment

Statute: 32 V.S.A. §9202(3)(B)

Enacted: 1959

Estimate: Data unavailable

Rooms available from establishments operated by the state or federal government are not subject to the rooms tax. This exemption does not to recreational facilities operated by the Department of Forests, Parks and Recreation.

# **PURPOSE** To abide by requirement that states will not tax the federal government and to avoid the instance of the state taxing itself.

4.108 Rooms on the premises of a nonprofit

Statute: 32 V.S.A. §9202(3)(C)

Enacted: 1959

Estimate: Data unavailable

Nonprofits operating hotels to further their exempt purpose are exempt from collecting the rooms tax.

## **PURPOSE** To reduce costs for nonprofit organizations.

4.109 Rooms on the premises of a continuing care retirement community

Statute: 32 V.S.A. §9202(3)(D)

Enacted: 1988

Estimate: Data unavailable

A continuing care community is exempt from collecting the rooms tax on the rent of its accommodations.

## **PURPOSE** To exclude rooms that are a person's residence.

4.110 Rooms provided to nonprofit hospital service corporations

Statute: 8 V.S.A. §4518

Enacted: 1947

Estimate: Less than \$100,000

Nonprofit hospital service corporations are exempt from the meals and rooms

tax.

## **PURPOSE** To exclude rooms that are a part of a medical service.

4.111 Room provided to nonprofit medical service corporations

Statute: 8 V.S.A. § 4590

Enacted: 1947

Estimate: Less than \$100,000

Nonprofit medical service corporations are exempt from the meals and rooms

tax.

## **PURPOSE** To reduce costs for nonprofit organizations.

4.112 Rooms provided to credit unions

Statute: 8 V.S.A. § 30901

Enacted: 1967

Estimate: Less than \$100,000

Credit unions are exempt from the meals and rooms tax.

## PURPOSE

To lessen the taxes on financial institutions that provide banking to under-served

populations.

## **LIST OF FISCAL YEAR 2011 PROPERTY TAX EXPENDITURES**

5.000 Property Tax Exemptions

5.001 Nonprofit Medical Service Corporations

Statute: 8 V.S.A. §4518 and §4590

Enacted: 1939 Estimate: \$132,000 # of parcels: 1

One nonprofit medical service corporation qualifies for this exemption.

**PURPOSE** To exempt non profit companies that provide health care insurance coverage.

5.002 Local Development Corporations

Statute: 10 V.S.A. § 236

Enacted: 1973 Estimate: \$100,000 # of parcels: 33

Unoccupied portions of buildings and industrial parks owned by local

development authorities are exempt.

**PURPOSE** To exempt government funded entities and promote economic development.

5.003 Vermont Housing Finance Agency

Statute: 10 V.S.A. § 641 (a)

Enacted: 1973 Estimate: \$63,000 # of parcels: 20

All property of the agency is public property and exempt from all taxes.

**PURPOSE** To exempt quasi government entities that provide and promote affordable

housing.

5.004 Vermont State Colleges

Statute: 16 V.S.A. § 2178 Enacted: 1961; amended 2005.

Estimate: \$1,304,000 # of parcels: 27

Property used for educational and not commercial purposes is exempt.

**PURPOSE** To exempt entities receiving government funding and provide higher education.

5.005 University of Vermont

Statute: 16A APPX V.S.A. § 1-15

Enacted: 1802

Estimate: \$10,064,000 # of parcels: 145

Property used for educational purposes is exempt.

**PURPOSE** To exempt entities receiving government funding and provide higher education.

5.006 Libraries

Statute: 22 V.S.A. § 109 Enacted: prior to 1947 Estimate: \$911,000 # of parcels: 146

If the institution is a free and public library, the library and other property is

forever exempt.

**PURPOSE** To exempt libraries that offer free and public access to information and research

resources.

5.007 Housing Authorities

Statute: 24 V.S.A. § 4020

Enacted: 1961 Estimate: \$1,322,000 # of parcels: 56

The property of a housing authority is declared public property and is exempt.

**PURPOSE** To exempt quasi government entities that provide and promote affordable

housing.

5.008 Federal and State Government Property

Statute: 32 V.S.A. § 3802(1)

Enacted: some version of this exemption existed when Vermont became a State in 1791; it was last amended in 1977 when the last clause (regarding

repossessed or voluntarily conveyed housing) was added Estimate: \$3,390,000 (federal); and \$4,079,000 (state)

# of parcels: 444 (federal); 355 (state)

This includes Agency of Natural Resources-owned land and state-owned buildings for which PILOT (payment in lieu of taxes) payments are made. Some

federal land, including the Green Mountain National Forest, is not included in this estimate.

# **PURPOSE** States are prohibited from taxing the federal government. The state exemption is

to prevent government from taxing itself.

5.009 Congressionally Chartered Organizations

Statute: 32 V.S.A. § 3802(2)

Enacted: 1957 Estimate: \$555,000 # of parcels: 111

Congress issued federal charters from 1791 until 1992 and over 100 organizations have this status. Congress does not oversee or supervise organizations with the charter, and the designation was largely honorific. Congress suspended federal charters because of the unmerited public assumption that the charter signifies federal approval of the organization's activities. (CRS Report, April 8, 2004)

There are two main groups of congressionally chartered organizations, including veterans, fraternal or patriotic groups such as the American Red Cross, National Academy of Sciences, or Girl and Boy Scouts, and corporate entities such as the Federal Reserve Bank, Fannie Mae, Freddie Mac, and the Tennessee Valley Authority.

# **PURPOSE** To exempt organizations providing civic services.

5.010 Public, pious, and charitable property

Statute: 32 V.S.A. §§3802(4) 3832, 3840, 5404(a)

Enacted: Some version of § 3802(4) existed when Vermont became a

State in 1791; a version of §3832 was enacted in 1880

Estimate: \$44,006,000

# of parcels: 2,272

Subdivision 3802(4) exemptions are grouped together because municipalities are only required to report the statutory reference and not differentiate between the various exemption types.

## **PURPOSE** To exempt entities that provide religious, charitable, civic or public services.

5.011 College fraternities and societies

Statute: 32 V.S.A. §3802(5) (Note: this exemption is limited by 32 V.S.A.

§3831)

Enacted: 1906 Estimate: \$160,000

# of parcels: 10

Property held for the benefit of college fraternities and societies and corporations owning such property are exempt. The exemption shall not apply to property held for investment purposes.

**PURPOSE** To exempt organizations that provide civic services.

5.012 Young Men's and Women's Christian Associations

Statute: 32 V.S.A. §3802(6)

Enacted: 1906 (YMCA) and 1963 (YWCA)

Estimate: \$173,000

# of parcels: 9

YMCA and YWCA property is exempt if it is used for the purposes of the organization and the income is used entirely for such purposes.

**PURPOSE** To exempt non profit organizations that offer benefits to the community.

5.013 Cemeteries

Statute: 32 V.S.A. § 3802(7); 18 V.S.A. §§5317, 5376

Enacted: some version of this exemption existed when Vermont became a

State in 1791

Estimate: \$640,000 # of parcels: 869

**PURPOSE** To exempt property with fair market value that is difficult to ascertain and limited

options for alternative uses.

5.014 Owned by agricultural societies

Statute: 32 V.S.A. §3802(9)

Enacted: 1902 Estimate: \$393,000 # of parcels: 13

The property is exempt if it is used annually for agricultural fairs.

**PURPOSE** To exempt property that is used to publicly support the state's agricultural

economy.

5.015 \$10,000 exemption of appraised value of a residence for a veteran

Statute: 32 V.S.A. § 3802(11) and 32 V.S.A. § 6066(i)

Enacted: prior to 1910; amended 2011

Estimate: \$291,000 # of parcels: 2,188

The exemption is for a veteran of any war or who has received an American Expeditionary Medal. The exemption also applies to the veteran's spouse, widow, widower, or child, if one or more of them are receiving disability

compensation for at least 50 percent disability, death compensation, dependence and indemnity compensation, or pension for disability paid through any military department or the Veteran's Administration.

Because over 60% of the owners who receive this exemption pay education property taxes based on income, the statute was amended in 2011 to specify that the property tax adjustment shall be calculated without regard to the \$10,000 exemption.

#### PURPOSE

To permanently provide property tax reductions to certain veterans and their families.

5.016 Property exclusively installed and operated for the abatement of water pollution

Statute: 32 V.S.A. § 3802(12)

Enacted: 1961

Estimate: Data unavailable and/or included in the municipal exemption estimate

This property is exempt as long as it meets with the approval of the Secretary of the Agency of Natural Resources.

## **PURPOSE** To encourage real property improvements that abate water pollution.

#### 5.017 Humane societies

Statute: 32 V.S.A. § 3802(15)

Enacted: 1976 Estimate: \$74,000 # of parcels: 13

Property owned by a charitable, nonprofit organization devoted to the welfare, protection, and humane treatment of animals is exempt.

#### **PURPOSE** To eliminate property taxes for organizations that protect animals.

#### 5.018 FQHC and RHCs

Statute: 32 V.S.A. § 3802(16)

Enacted: 1999 Estimate: \$246,000 # of parcels: 22

Property owned by a federally qualified health center or a free-standing, federally designated rural health clinic is exempt.

#### **PURPOSE**

To support health centers in an underserved area or population, offer a sliding fee scale, provide comprehensive services, and have an ongoing quality assurance program.

5.019 Ski Lifts and Snowmaking Equipment (Fixtures)

Statute: 32 V.S.A. § 5401(10)(D)

Enacted: 2002 (applicable to grand lists for 2004 and after)

Estimate: \$1,606,000 # of parcels: 40

Personal property, machinery, inventory, and equipment, including ski lifts and snow-making equipment, is exempt.

#### PURPOSE

To support the ski industry and encourage personal property investments and

improvements.

5.020 Municipally owned

Statute: 32 V.S.A. § 5401(10)(F)

Enacted: 1997

Estimate: \$13,934,000

# of parcels: 4,298

Prior to the enactment of Act 68 in 2003, which classified property as either homestead or nonresidential, there was no explicit statutory exemption for municipal property. However, case law recognized that municipal property enjoys an inherent exemption provided that it is used for a public purpose. In Act 68, the Legislature expressly excluded property owned by a municipality located in that municipality and is used for a municipal purpose from the education property tax base.

## **PURPOSE** To prevent government from taxing itself.

5.021 Whey Processing Fixtures

Statute: 32 V.S.A. § 5401(10)(G)

Enacted: 2001 Estimate: \$281,000 # of parcels: 2

Nonresidential property does not include machinery and equipment used directly in the processing of whey.

## **PURPOSE** To support industries utilizing whey processing facilities.

5.022 Municipalities Hosting Large Power Plants

Statute: 32 V.S.A. § 5402(d)

Enacted: § 4502(d) – 2004; §5402a – 1999 (but special taxing provisions

have applied since 1998)

Estimate: \$791,000

The nonresidential and the residential education property tax rates (adjusted appropriately for the CLA and district spending) are applied at ¾ of the base amount in the Town of Vernon, the only municipality that qualifies.

#### PURPOSE

To lower property taxes by 25% for businesses and residents of the community hosting an operating nuclear power facility.

## 5.100 Adjustments to Property Values

5.101 Use Value Appraisal Program

Statute: Chapter 124 of Title 32

Enacted: 1977

Estimate: \$40,192,000 (Education Fund portion only)

# of parcels 16,308

Commonly known as the "current use program," the existing program has been frequently changed, and the statutes amended. The estimated expenditure value does not include the appropriation for municipal reimbursement of taxes which was an additional \$12,289,000 for a total program cost of \$52.5 million in FY 2011.

#### **PURPOSE**

To have the value of the land used for agriculture and forestry reflect how it is used rather than the "highest and best" use which is fair market value. This lowers the property level for these land-intensive industries.

5.102 Qualified Housing

Statute: 32 V.S.A. § 5404a(a)(6)

Enacted: 2004 Estimate: \$871,000 # of parcels: 615

Residential rental units that are subject to specific rent restrictions may qualify for an exemption of 10% of the value of the parcel.

#### **PURPOSE**

To reduce by 10% the taxes on housing with rent restrictions which make valuing these properties using the income approach difficult.

5.103 Tax Increment Financing Districts

Statute: 32 V.S.A. § 5404a(f)

Enacted: 1997, amended multiple times (1998 Act No. 71; 2000 Act No. 159;

2006 Act No. 184; 2008 Act No. 190; 2009 Act No. 54)

Estimate: \$1,966,000

TIF allows a municipality to retain and utilize a portion of the education property tax revenue from an approved district for improvements related to the district.

# **PURPOSE** To allow communities to encourage investment in designated areas meeting

certain criteria and to utilize locally the additional property tax revenue attributable to those improvements.

5.104 Property Tax Adjustments

Statute: Chapter 154 of Title 32

Enacted: 1997 (Note: Chapter 153, providing for payment of property tax

rebates and credits, was enacted in 1969 and repealed in 1997

but the rebate program was incorporated into the new Chapter 154)

Estimate: \$150,100,000

Homestead property taxpayers may reduce their property tax liability by recalculating their education property tax as a percentage of household income. This figure is for the education property tax adjustment portion alone; it does not include the amounts reimbursed to homestead taxpayers under \$47,000 for municipal property tax adjustment, or renters in the circuit breaker program.

## **PURPOSE** To allow property taxes on homesteads to reflect household income.

## 5.200 Session Law Exemptions

5.201 Permanent Session Law Exemptions (never codified)

Statute: Various

Enacted: Multiple dates

Estimate: \$31,000

The Legislature has enacted a number of property-specific permanent exemptions from education property tax. The ones that can be identified have been grouped together.

<u>Property Name</u> <u>City/Town</u> <u>Legal Reference</u>

Holton Home Brattleboro 2008 Act No.190 and 1892 Act No.213

1945 Act No.204 Moose Lodge Rutland City Italian American Club Rutland City 1939 Act No.250 American Legion Rutland City 1921 Act No.31 Knights of Columbus Rutland City 1921 Act No.262 Masonic Building Brattleboro 1910 Act No.370 Masonic Temple 1900 Act No.244 Rutland City

# **PURPOSE** These exemptions are permanently provided to specific properties that have

demonstrated an individual purpose to the legislature.

5.202 Skating Rinks (temporary)

Statute: 2008 Act No.190 Sec. 40 (FY09 and FY10); Amended 2010 Act No.

160 Sec. 22 (FY11); Amended 2011 Act No. 45 Sec. 13f (FY12 at 50%)

Enacted: 2008: amended 2010 and 2011

Estimate: \$28,000 # of parcels: 4

Property operated as a skating rink, on a nonprofit basis which provided facilities to local public schools for a sport officially recognized by the Vermont Principals' Association.

#### **PURPOSE**

These exemptions are provided on a temporary basis while the legislature works to create a long term, comprehensive policy pertaining to these types of facilities.

5.203 Recreation Facilities (temporary)

Statute: 2008 Act No.190 Sec. 101 (FY09 only); 2009 Special Session Act

No. 1 Sec. H.49 (FY10 and FY11); Amended 2011 Act No. 45

Sec. 13fe (FY12 at 50%)

Enacted: 2008; amended 2009 and 2011

Estimate: \$71,000

# of parcels: 2

Buildings and land owned and occupied by a 501(c)(3) health, recreation, and fitness organization, one of which is designated by the Springfield Hospital and the other designated by the North Country Hospital, to promote exercise and healthy lifestyles for the community and to serve citizens of all income levels in this mission.

#### **PURPOSE**

These exemptions are provided on a temporary basis while the legislature works to create a long term, comprehensive policy pertaining to these types of facilities.

5.204 VEPC Approved Stabilization Agreements

Statute: 32 V.S.A. §5404a

Enacted: 1997

Estimate: \$51,000

# of parcels: 2

Municipalities that entered into property tax stabilization agreements for improvements to commercial or industrial property were allowed to apply to VEPC for additional state education property tax stabilizations for up to 10 years.

#### PURPOSE

These exemptions are reviewed and provided on a case by case basis in conjunction with other economic development efforts.

5.300 Property Taxed Under Alternate Scheme

#### PURPOSE

Each of these types of property is taxed under an alternative tax scheme that was determined to be more appropriate and not by the traditional method of applying the education property tax rate set annually to the fair market value of the property.

5.301 Large Power Plants

Statute: 32 V.S.A. §5401(10)(B)

Enacted: 1997; amended 2003 and 2012

Alternative Tax: 32 V.S.A §5402a (repealed effective 7/1/12)

The Vermont Yankee Nuclear power facility is exempt from the education property tax. Instead, the electrical energy generating tax in the amount of \$0.0025 per kWh of electrical energy produced is applied. This tax began on July 1, 2012. Prior to the current tax, between 2004 and 2012, the facility was charged alternate, tiered, electric generating plant education property tax based on the megawatt hours of generation. Between 1997 and 2004, the education property tax was set as a percentage of the "appraised value" of the facility. The appraised value was defined as "its original cost less depreciation as reported to the public service board for rate regulation purposes" or net book value.

# 5.302 Railroad Property

Statute: 32 V.S.A. §3803(1)

Enacted: 1882

Alternative Tax: 32 V.S.A. §8211

An alternative tax is assessed on the appraised value of property and corporate franchise of each railroad company. The revenue is split between the state's general fund and the town where the railroad property is located.

## 5.303 Telephone Property Tax

Statute: 32 V.S.A. §3803(2)

Enacted: 1882

Alternative Tax: 32 V.S.A. §§8521 and 8522

A company may elect either a telephone property tax of 2.37% of net book value or an alternative tax based on gross operating revenue. This is a general fund tax source, rather than the education fund where property taxes and their alternatives are typically deposited.

## 5.304 Wind-Powered Electric Generating Facilities

 Statute:
 32 V.S.A. § 5401(10)(J)(i)

 Enacted:
 2008; amended 2012

 Alternative Tax:
 32 V.S.A. § 5402c(a)

The buildings and fixtures (not the land) of wind-powered electric generating facilities that are one megawatt and over are exempt from education property tax. The alternate tax is \$0.003 per kWh of electrical energy produced. The alternative tax was amended (2012 Act No. 127 Sec. 5) to apply to facilities that generate at least one megawatt instead of the original five megawatts. Smaller facilities are exempt.

#### 5.305 Renewable Energy Plant Generating Electricity from Solar Power

Statute: 32 V.S.A. § 5401(10)(J)(ii)

Enacted: 2012

Alternative Tax: 32 V.S.A. § 8701

The fixtures and personal property (not land) of a solar electric renewable energy plant are exempt from the education property tax. Plants larger than 10 kWh are subject to a uniform capacity tax of \$4.00 per kWh of plant capacity. Smaller facilities are exempt from both the property tax and the generation tax. The exemption for small facilities is repealed in 10 years on January 1, 2023.

#### LIST OF FISCAL YEAR 2011 BANK FRANCHISE TAX EXPENDITURES

## 6.000 Exemptions from Tax on Deposits

6.001 Credit Unions

Statute: 8 V.S.A. §2085

Enacted: 1967 Estimate: \$1,297,000

Deposits and shares in Vermont state-chartered credit unions are not subject to

taxation.

**PURPOSE:** To subsidize financial services for individuals with low and moderate incomes

and in underserved communities.

#### 6.100 Bank Franchise Tax Credits

6.101 Affordable Housing Credit

Statute: 32 V.S.A. §5930u

Enacted: 2000 Estimate: \$1,377,300

A credit is available for affordable rental housing projects or owner-occupied affordable housing units, provided the project has been authorized by the Vermont Housing Finance Agency. The amount of the credit is based on a taxpayer's eligible cash contribution and the agency's allocation plan. Total tax credits available to the taxpayer are the amount of the first-year allocation plus the succeeding four years' deemed allocation.

**PURPOSE** To encourage the investment in and development of affordable housing in

Vermont.

6.102 Downtown and Village Center Program Tax Credits

Statute: 32 V.S.A. §5930cc

Enacted: 2006 (replacing similar credits from 1997)

Estimate: \$894,300

Three available credits for improvements in a designated downtown or village

center:

Historic rehabilitation – 10% of qualified rehabilitation expenditures

Facade improvement – 25% of qualified expenditures (maximum = \$25,000)

Code improvement – 50% of qualified expenditures.

**PURPOSE** To provide incentives to improve and rehabilitate historic properties in designed

downtowns and village centers.

6.103 Entrepreneurs' Seed Capital Fund Credit

Statute: 32 V.S.A. §5830b Enacted: 1986; amended 2006

Estimate: \$0

A credit is available for a taxpayer who contributes to the fund in an amount equal to the lesser of either 4% of the taxpayer's contribution or 50% of the taxpayer's tax liability for the year prior to claiming the credit, provided that the aggregate credit allowable for all taxable years not exceed 20% of the taxpayer's contribution to the initial capitalization of the fund.

**PURPOSE** To provide an incentive for investment in small businesses in Vermont.

6.104 Charitable Housing Credit

Statute: 32 V.S.A. §5830c

Enacted: 1990 Estimate: \$0

Credit for the difference between interest income that would have been received at the charitable threshold rate and actual interest income received. The rate effective each July 1 is 2% below Bank Prime Loan Rate for March.

**PURPOSE** To encourage investment in housing in Vermont.

#### LIST OF FISCAL YEAR 2011 INSURANCE PREMIUMS TAX EXPENDITURES

## 7.000 Insurance Premiums Tax Credits

7.001 Affordable Housing Credit

Statute: 32 V.S.A. §5930u

Enacted: 2000 Estimate: \$440,000

A credit is available for affordable rental housing projects or owner-occupied affordable housing units, provided the project has been authorized by the Vermont Housing Finance Agency. The amount of the credit is based on a taxpayer's eligible cash contribution and the agency's allocation plan. Total tax credits available to the taxpayer are the amount of the first-year allocation plus the succeeding four years' deemed allocation.

**PURPOSE** To encourage the investment in and development of affordable housing in

Vermont.

7.002 Downtown and Village Center Program Tax Credits

Statute: 32 V.S.A. §5930cc

Enacted: 2006 (replacing similar credits from 1997)

Estimate: \$0

Three available credits for improvements in a designated downtown or village

center:

Historic rehabilitation – 10% of qualified rehabilitation expenditures

Façade improvement – 25% of qualified expenditures (maximum = \$25,000)

Code improvement – 50% of qualified expenditures.

**PURPOSE** To provide incentives to improve and rehabilitate historic properties in designed

downtowns and village centers.

7.003 Entrepreneurs' Seed Capital Fund Credit

Statute: 32 V.S.A. §5830b Enacted: 2004. amended 2006

Estimate: \$0

A credit is available for a taxpayer who contributes to the fund in an amount equal to the lesser of either 4% of the taxpayer's contribution or 50% of the taxpayer's tax liability for the year prior to claiming the credit, provided that the aggregate credit allowable for all taxable years not exceed 20% of the taxpayer's contribution to the initial capitalization of the fund.

**PURPOSE** To provide an incentive for investment in small businesses in Vermont.

## 7.100 Exemptions from the Premiums Tax

7.101 Annuity Considerations

Statute: 8 V.S.A. §3718

Enacted: 1967

Estimate: \$9,462,000

No tax shall be due as from annuity considerations

## **PURPOSE** To exempt non-traditional insurance/financial products from taxation.

7.102 Fraternal Societies

Statute: 8 V.S.A. §4500

Enacted: 1959

Estimate: Less than \$100,000

Fraternal organizations are exempt from the premiums tax.

#### **PURPOSE** To exempt organizations that are not insurance companies.

7.103 Hospital and Medical Service Organizations

Statute: 8 V.S.A. §§4518, 4590

Enacted: 1939

Estimate: \$8,909,000

Hospital services and medical services organizations are exempt from the

premiums tax.

**PURPOSE** To exempt non profit companies that provide health care insurance coverage.

# LIST OF FISCAL YEAR 2011 GASOLINE AND DIESEL FUEL TAX EXPENDITURES

## 8.000 Gasoline and Diesel Fuel Tax Expenditures

8.001 Gasoline Tax

There are no end user exemptions from the gasoline tax.

8.002 Diesel Tax

Statute: 23 V.S.A. §3003

Enacted: 1982

Estimate: \$11,200,000

Note: The TIB assessment on diesel fuel was effective for only part of FY2009 which largely explains the increase in the estimate from FY 2009 to FY 2011.

23 V.S.A. §3003 imposes on the sale of diesel fuel (1) a tax of \$0.25 per gallon, (2) a petroleum distributor license fee of \$0.01 per gallon which is deposited in the petroleum clean up fund and (3) a transportation infrastructure bond (TIB) fund assessment of \$0.03 per gallon. This analysis treats exemptions from the tax, fee and assessment as all being tax expenditures and herein the term "tax" is all inclusive.

As specified in 23 V.S.A. §3003(d)(1), the following uses are exempted from the diesel fuel tax, the license fee and TIB assessment:

- off road uses for agricultural purposes
- use by a vehicle registered as a farm truck
- off road uses by any vehicle
- uses by state or municipal entities (including school districts, fire districts)
- use by a non-profit public transit agency

Purpose: The exemption for off road uses and farm trucks is based on the idea that the diesel tax is a user fee imposed on and limited to users of the state highway system. The exemption for municipal entities and public transit agencies is based on administrative convenience.

# LIST OF FISCAL YEAR 2011 MOTOR VEHICLE PURCHASE AND USE TAX EXPENDITURES

#### 9.000 Motor Vehicle Purchase and Use Tax Expenditures

9.001 Religious or charitable institutions or volunteer fire companies

Statute: 32 V.S.A. §8911 (3)

Enacted: 1960, amended 1987, 2006

Estimate: \$107,000

**Purpose:** to relieve the burden of state exactions on selected groups.

9.002 Non-registered vehicles

Statute: 32 V.S.A. §8911 (5)

Enacted: 1960, amended 1987, 2006

Estimate: Data unavailable

Purpose: From a user fee perspective, since only registered vehicles are entitled to use the

state highway system, non-registered vehicles impose no costs on the system.

9.003 Gifts

Statute: 32 V.S.A. §8911 (8)

Enacted: 1960, amended 1987, 2006

Estimate: \$2,410,000

**Purpose:** to avoid the intrusion of a tax into sharing transactions that are common within

families.

9.004 IRC Sec. 351

Statute: 32 V.S.A. §8911 (10)

Enacted: 1960, amended 1987, 2006

Estimate: \$15,000

Note: "IRC Sec. 351" refers to transfers by an owner to a business controlled by the

owner pursuant to Internal Revenue Code Sec. 351.

**Purpose:** to limit the tax to transfers of ownership between two distinct parties as opposed to

the same party wearing different legal hats.

9.005 Handicapped

Statute: 32 V.S.A. §8911 (12)

Enacted: 1960, amended 1987, 2006

Estimate: \$25,000

Purpose: to relieve the burden of state exactions on selected groups.

9.006 Veterans

Statute: 32 V.S.A. §8911 (14)

Enacted: 1960, amended 1987, 2006

Estimate: \$27,000

**Purpose:** to relieve the burden of state exactions on selected groups.

9.007 General exemption of trade-in value

Statute: 32 V.S.A. §8902(4) and (5)

Enacted: 1960, amended 1967

Estimate: \$22,900,000

Purpose: The standard rationale for the trade-in allowance is that it is necessary to avoid "double-taxation" – but absent the exemption a person buying one vehicle and trading in another would not be taxed twice for their purchase or use of the same vehicle. More precisely, the exemption reflects the view that when you pay a tax on the use value of a vehicle, that tax payment is like a credit that you should be able to draw down against your use of that vehicle and if you sell it when it has a residual value, to transfer the credit to a new vehicle.

1	Introduced by
2	Referred to Committee on
3	Date:
4	Subject: Statutory purposes; tax expenditures
5	Statement of purpose of bill as introduced: This bill proposes to enumerate the
6	statutory purpose of each tax expenditure codified in the Vermont Statutes
7	Annotated.
8	An act relating to the statutory purposes of Vermont's tax expenditures
9	It is hereby enacted by the General Assembly of the State of Vermont:
10	* * * Income, Bank Franchise, and Insurance Premium Taxes * * *
11	Sec. 1. 16 V.S.A. § 2820 is added to read:
12	§ 2820. STATUTORY PURPOSES
13	The statutory purpose of the interest income from Vermont Student
14	Assistance Corporation bonds exemption in section 2825 of this title is to
15	encourage investment in bonds supporting Vermont projects.
16	Sec. 2. 30 V.S.A. § 8060(c) is added to read:
17	(c) The statutory purpose of the Vermont Telecommunications Authority
18	bonds and notes exemption in section 8074 of this title is to encourage
19	investment in bonds supporting Vermont projects.

1	Sec. 3. 32 V.S.A. § 5813 is added to read:
2	§ 5813. STATUTORY PURPOSES
3	(a) The statutory purpose of the Vermont municipal bond income
4	exemption in subdivision 5811(21)(A)(i) of this title is to encourage
5	investment in Vermont State and local bonds and maintain the State's
6	favorable bond rating.
7	(b) The statutory purpose of the Vermont flat capital gains exclusion in
8	subdivision 5811(21)(B)(ii) of this title is to encourage savings and investment
9	while exempting a portion of the gain that may represent inflation. The
10	40-percent business capital gains exclusion mitigates the impact of one-time
11	realizations in a progressive tax structure.
12	(c) The statutory purpose of the Vermont credit for child and dependent
13	care in subsection 5822(d) of this title is to provide tax relief to working
14	taxpayers who must incur dependent care expenses to stay in the workforce.
15	(d) The statutory purpose of the Vermont credit for persons who are elderly
16	or disabled in subsection 5822(d) of this title is to provide tax relief for seniors
17	and persons who are disabled with little tax-exempt retirement or disability
18	income.
19	(e) The statutory purpose of the Vermont investment tax credit in
20	subsection 5822(d) of this title is to encourage Vermont business investments.

1	(f) The statutory purpose of the Vermont farm income averaging credit in
2	subdivision 5822(c)(2) of this title is to mitigate the adverse tax consequences
3	of fluctuating farm incomes under a progressive tax structure.
4	(g) The statutory purpose of the Vermont business solar energy credit in
5	subsection 5822(d) and section 5930z of this title is to provide a temporary,
6	enhanced incentive for business solar investments located in Vermont.
7	(h) The statutory purpose of the Vermont military pay exemption in
8	subdivisions 5823(a)(2) and (b)(3) of this title is to provide additional
9	compensation for military personnel for service to the country.
10	(i) The statutory purpose of the Vermont federal employment opportunity
11	income exemption in subdivision 5823(a)(5) of this title is to reduce the
12	taxation of people receiving federal employment opportunity income and
13	reduce the cost to government of providing this assistance.
14	(j) The statutory purpose of the Vermont charitable housing credit in
15	section 5830c of this title is to encourage investment in housing in Vermont.
16	(k) The statutory purpose of the Vermont affordable housing credit in
17	section 5930u of this title is to encourage the investment in and development of
18	affordable housing in Vermont.
19	(1) The statutory purpose of the Vermont qualified sale of a mobile home
20	park credit in section 5828 of this title is to encourage sales of mobile home
21	parks as an alternative to closure.

1	(m) The statutory purpose of the Vermont higher education investment
2	credit in section 5825a of this title is to encourage savings Vermont 529 plans
3	and lower the cost of higher education for taxpayers.
4	(n) The statutory purpose of the Vermont entrepreneurs' seed capital fund
5	credit in section 5830b of this title is to provide an incentive for investment in
6	small businesses in Vermont.
7	(o) The statutory purpose of the Vermont historical rehabilitation tax credit
8	in subsection 5930cc(a) of this title is to provide incentives to improve and
9	rehabilitate historic properties in designated downtowns and village centers.
10	(p) The statutory purpose of the Vermont facade improvement tax credit in
11	subsection 5930cc(b) and sections 5930aa-5930ff of this title is to provide
12	incentives to improve facades and rehabilitate historic properties in designated
13	downtowns and village centers.
14	(q) The statutory purpose of the Vermont code improvement tax credit in
15	subsection 5930cc(c) and sections 5930aa-5930ff of this title is to provide
16	incentives to improve and rehabilitate historic properties in designated
17	downtowns and village centers by making code improvements.
18	(r) The statutory purpose of the Vermont research and development tax
19	credit in section 5930ii of this title is to encourage business investment in
20	research and development within Vermont.

1	(s) The statutory purpose of the Vermont wood products manufacture credit
2	in section 5930y of this title is to lower income taxes for businesses in the
3	Northeast Kingdom counties of Essex and Caledonia in order to retain
4	employees in wood products manufacturing.
5	(t) The statutory purpose of the Vermont economic advancement tax
6	incentive credits in section 5930a of this title is to provide incentives to
7	businesses creating new jobs in Vermont.
8	(u) The statutory purpose of the Vermont downtown tax credits in sections
9	5930n-5930r of this title is to provide incentives to improve and rehabilitate
10	historic properties in designated downtowns and village centers.
11	(v) The statutory purpose of the Vermont low-income child and dependent
12	care credit in section 5828c of this title is to provide additional cash relief to
13	lower-income working taxpayers who incur dependent care expenses in
14	certified centers to stay in the workforce.
15	(w) The statutory purpose of the Vermont earned income tax credit in
16	section 5828b of this title is to increase the after-tax income of low-income
17	working families and individuals and to provide an incentive to work for those
18	with little earned income.
19	(x) The statutory purpose of the Vermont machinery and equipment tax
20	credit in section 5930ll of this title is to provide an incentive to make a major,

1	long-term capital investment in Vermont-based plant and property to ensure
2	the continuation of in-state employment.
3	(y) The statutory purpose of the Vermont employment growth incentive in
4	section 5930b of this title is to provide a cash incentive to businesses that
5	expand and create jobs in Vermont.
6	(z) The statutory purpose of the Vermont Downtown and Village Center
7	Program tax credits in section 5930cc of this title is to provide incentives to
8	improve and rehabilitate historic properties in designated downtowns and
9	village centers.
10	(aa) The statutory purpose of allowing federal itemized deductions and
11	other federal expenditures between federal adjusted gross income and federal
12	taxable income, as listed in the report required by 32 V.S.A. § 312, is to reflect
13	Vermont's choice to use federal taxable income as a base for Vermont's state
14	income tax.
15	* * * Meals and Rooms Taxes and Insurance Premium Taxes * * *
16	Sec. 4. 8 V.S.A. § 4510 is added to read:
17	§ 4510. STATUTORY PURPOSES
18	(a) The statutory purpose of the Vermont meals provided for nonprofit
19	hospital service corporations exemption in section 4518 of this title is to reduce
20	costs for certain nonprofit organizations.

1	(b) The statutory purpose of the Vermont rooms provided to nonprofit
2	hospital service corporations exemption in section 4518 of this title is to reduce
3	costs for certain nonprofit organizations.
4	(c) The statutory purpose of the Vermont sales to nonprofit hospital service
5	corporations exemption in section 4518 of this title is to exempt from tax a
6	government-sponsored entity.
7	(d) The statutory purpose of the Vermont nonprofit medical service
8	corporations premium exemption in section 4518 of this title is to exempt
9	nonprofit companies that provide health care insurance coverage.
10	(e) The statutory purpose of the Vermont hospital and medical service
11	organizations premium exemption in section 4518 of this title is to exempt
12	nonprofit companies that provide health care insurance coverage.
13	Sec. 5. 8 V.S.A. § 4580 is added to read:
14	§ 4580. STATUTORY PURPOSES
15	(a) The statutory purpose of the Vermont meals provided to nonprofit
16	medical service corporations exemption in section 4590 of this title is to reduce
17	costs for certain nonprofit organizations.
18	(b) The statutory purpose of the Vermont rooms provided to nonprofit
19	medical service corporations exemption in section 4590 of this title is to reduce
20	costs for certain nonprofit organizations.

1	(c) The statutory purpose of the Vermont hospital and medical service
2	organizations premium exemption in section 4590 of this title is to exempt
3	nonprofit companies that provide health care insurance coverage.
4	(d) The statutory purpose of the Vermont nonprofit medical service
5	corporations premium exemption in section 4590 of this title is to exempt
6	nonprofit companies that provide health care insurance coverage.
7	(e) The statutory purpose of the Vermont sales to nonprofit medical service
8	corporations exemption in section 4590 of this title is to exempt from tax a
9	government-sponsored entity.
10	Sec. 6. 8 V.S.A. § 30102 is added to read:
11	§ 30102. STATUTORY PURPOSES
12	(a) The statutory purpose of the Vermont meals provided for credit unions
13	exemption in section 30901 of this title is to lessen the taxes on financial
14	institutions that provide banking to underserved populations.
15	(b) The statutory purpose of the Vermont rooms provided to credit unions
16	exemption in section 30901 of this title is to lessen the taxes on financial
17	institutions that provide banking to underserved populations.
18	(c) The statutory purpose of the Vermont sales to credit unions exemption
19	in section 30901 of this title is to lessen the taxes on financial institutions that
20	provide banking to underserved populations.

1	(d) The statutory purpose of the Vermont credit union tax on deposits
2	exemption in section 30901 of this title is to subsidize financial services for
3	individuals with low and moderate incomes and in underserved communities.
4	Sec. 7. 32 V.S.A. § 9201 is added to read:
5	§ 9201. STATUTORY PURPOSES
6	(a) The statutory purpose of the Vermont grocery-type items furnished for
7	take-out exemption in subdivision 9202(10)(D)(i) of this title is to limit the tax
8	burden on the purchase of goods that are necessary for the health and welfare
9	of all people in Vermont.
10	(b) The statutory purpose of the Vermont meals served or furnished on the
11	premises of a nonprofit organization exemption in subdivision
12	9202(10)(D)(ii)(I) of this title is to reduce costs for nonprofit organizations.
13	(c) The statutory purpose of the Vermont meals provided on school
14	premises exemption in subdivision 9202(10)(D)(ii)(II) of this title is to reduce
15	the overall cost of education in Vermont.
16	(d) The statutory purpose of the Vermont or federal institutions premises
17	where meals are provided to inmates and employees exemption in subdivision
18	9202(10)(D)(ii)(III) of this title is to prevent the taxation of entities that are
19	funded by taxpayers.
20	(e) The statutory purpose of the Vermont meals provided at hospitals and
21	convalescent and nursing homes exemption in subdivision 9202(10)(D)(ii)(IV

1	of this title is to reduce the overall costs of health care and senior care in
2	Vermont.
3	(f) The statutory purpose of the Vermont meals furnished while
4	transporting passengers for hire on train, bus, or airplane exemption in
5	subdivision 9202(10)(D)(ii)(V) of this title is to reduce the administrative costs
6	for transit companies providing interstate travel services.
7	(g) The statutory purpose of the Vermont summer camp for children
8	exemption in subdivision 9202(10)(D)(ii)(VI) of this title is to promote
9	Vermont outdoor education for youth.
10	(h) The statutory purpose of the Vermont nonprofits at fairs, bazaars,
11	picnics, and similar events exemption in subdivision 9202(10)(D)(ii)(VII) of
12	this title is to reduce costs for certain nonprofit organizations.
13	(i) The statutory purpose of the Vermont meals furnished to an employee of
14	a hotel or restaurant operator as remuneration for his or her employment
15	exemption in subdivision 9202(10)(D)(ii)(VIII) of this title is to avoid double
16	taxation of income and benefits.
17	(j) The statutory purpose of the Vermont meals provided to the elderly
18	pursuant to the Older Americans Act exemption in subdivision
19	9202(10)(D)(ii)(IX) of this title is to reduce the tax burden on senior citizens.

1	(k) The statutory purpose of the Vermont meals purchased with food
2	stamps exemption in subdivision 9202(10)(D)(ii)(X) of this title is to reduce
3	the tax burden on low-income individuals.
4	(l) The statutory purpose of the Vermont meals served on the premises of a
5	continuing care retirement community exemption in subdivision
6	9202(10)(D)(ii)(XI) is to reduce the tax burden on senior citizens.
7	(m) The statutory purpose of the Vermont time share rights exemption in
8	subdivision 9202(8) of this title is to avoid double taxation on holdings that are
9	subject to property taxes.
10	(n) The statutory purpose of the Vermont student housing exemption in
11	subdivision 9202(8) of this title is to reduce the overall costs of education in
12	<u>Vermont.</u>
13	(o) The statutory purpose of the Vermont permanent residents exemption in
14	subdivisions 9202(6) and (7) of this title is to treat long-term hotel guests as
15	permanent residents of the State for purposes of administrating the rooms tax.
16	(p) The statutory purpose of the Vermont rooms furnished to an employee
17	of a hotel or restaurant operator as remuneration for his or her employment
18	exemption in subdivision 9202(6) of this title is to avoid double taxation of
19	income and benefits.

1	(q) The statutory purpose of the summer camp for children exemption in
2	subdivision 9202(6) of this title is to promote Vermont outdoor education for
3	youth.
4	(r) The statutory purpose of the Vermont hospital, sanatorium,
5	convalescent home, nursing home, or home for the aged room charges
6	exemption in subdivision 9202(3)(A) of this title is to reduce the overall costs
7	of health care and senior care in Vermont.
8	(s) The statutory purpose of the Vermont State or United States operated
9	establishment room charges exemption in subdivision 9202(3)(B) of this title is
10	to abide by the requirement that states will not tax the federal government and
11	to avoid the instance of the State taxing itself.
12	(t) The statutory purpose of the Vermont rooms on the premises of a
13	nonprofit exemption in subdivision 9202(3)(C) of this title is to reduce costs
14	for certain nonprofit organizations.
15	(u) The statutory purpose of the Vermont rooms on the premises of a
16	continuing care retirement community exemption in subdivision 9202(3)(D) of
17	this title is to reduce the tax burden on senior citizens.
18	* * * Sales Taxes * * *
19	Sec. 8. 32 V.S.A. § 9706 is added to read:
20	§ 9706. STATUTORY PURPOSES

1	(a) The statutory purpose of the Vermont medical products exemption in
2	subdivision 9741(2) of this title is to limit the tax burden on the purchase of
3	goods that are necessary for the health and welfare of all people in Vermont.
4	(b) The statutory purpose of the Vermont agricultural inputs exemption in
5	subdivision 9741(3) of this title is to provide tax relief to the agricultural
6	industry through a sales tax exemption.
7	(c) The statutory purpose of the Vermont veterinary supplies exemption in
8	subdivision 9741(3) of this title is to provide tax relief to the agricultural
9	industry through a sales tax exemption.
10	(d) The statutory purpose of the Vermont nonbusiness, casual sales
11	exemption in subdivision 9741(4) of this title is to prevent the occasional sale
12	of personal property by individuals not engaged as merchants from being
13	subjected to the tax.
14	(e) The statutory purpose of the Vermont fuels for railroads and boats
15	exemption in subdivision 9741(7) of this title is to avoid the taxation of fuels
16	for the types of transportation for which public expenditure on infrastructure is
17	unnecessary.
18	(f) The statutory purpose of the Vermont sales of food exemption in
19	subdivision 9741(13) of this title is to limit the tax burden on the purchase of
20	goods that are necessary for the health and welfare of all people in Vermont.

1	(g) The statutory purpose of the Vermont manufacturers' material and
2	equipment exemption in subdivision 9741(14) of this title is to avoid tax
3	pyramiding on goods and encourage investments in equipment by
4	manufacturing entities.
5	(h) The statutory purpose of the Vermont newspapers exemption in
6	subdivision 9741(15) of this title is to maintain the continued availability of
7	printed news resources.
8	(i) The statutory purpose of the Vermont packaging and shipping materials
9	exemption in subdivision 9741(16) of this title is to support industry and
10	prevent tax pyramiding by excluding inputs into business production and
11	distribution.
12	(j) The statutory purpose of the Vermont rented furniture for residential use
13	exemption in subdivision 9741(17) of this title is to limit sales tax on items that
14	are not being sold and to avoid instances of double taxation.
15	(k) The statutory purpose of the Vermont municipal, State, and federal
16	recreation facilities admission exemption in subdivision 9741(18) of this title is
17	to ensure that fees collected for the use of public lands are used only to fund
18	the operations of the public lands and not as a source of revenue.
19	(l) The statutory purpose of the Vermont rentals of coin-operated washing
20	facilities exemption in subdivision 9741(19) of this title is to reduce the tax
21	burden on companies that operate coin-operated washing facilities.

1	(m) The statutory purpose of the Vermont admission fees to nonprofit
2	museums exemption in subdivision 9741(20) of this title is to support the
3	missions of certain nonprofit facilities and encourage higher visitation.
4	(n) The statutory purpose of the Vermont items sold to fire, ambulance, and
5	rescue squads exemption in subdivision 9741(21) of this title is to provide tax
6	relief to organizations charged with protecting the safety of the public.
7	(o) The statutory purpose of the Vermont funeral charges exemption in
8	subdivision 9741(22) of this title is to prevent burdening the bereaved with
9	taxation.
10	(p) The statutory purpose of the Vermont commercial, industrial, or
11	agricultural research property use exemption in subdivision 9741(24) of this
12	title is to reduce financial barriers to research and innovation in the
13	commercial, industrial, and agricultural industries.
14	(q) The statutory purpose of the Vermont agricultural machinery and
15	equipment exemption in subdivision 9741(25) of this title is to support the
16	agricultural industry and avoid tax pyramiding of agricultural products.
17	(r) The statutory purpose of the Vermont energy purchases for a residence
18	exemption in subdivision 9741(26) of this title is to limit the tax burden on the
19	purchase of goods that are necessary for the health and welfare of all people in
20	Vermont.

1	(s) The statutory purpose of the Vermont energy purchases for farming
2	exemption in subdivision 9741(27) of this title is to support the agricultural
3	industry and avoid tax pyramiding of agricultural products.
4	(t) The statutory purpose of the Vermont sales of films to movie theaters
5	exemption in subdivision 9741(28) of this title is to avoid tax on items that are
6	normally not for permanent use within the State.
7	(u) The statutory purpose of the Vermont aircraft and depreciable parts for
8	commercial use exemption in subdivision 9741(29) of this title is to promote
9	the growth of the aircraft maintenance industry in Vermont.
10	(v) The statutory purpose of the Vermont railroad rolling stock and
11	depreciable parts exemption in subdivision 9741(30) of this title is to support
12	the railroad industry and interstate transportation.
13	(w) The statutory purpose of the Vermont ferryboats and depreciable parts
14	exemption in subdivision 9741(31) of this title is to support ferryboat services
15	and interstate transportation.
16	(x) The statutory purpose of the Vermont sales of mobile homes and
17	modular housing exemption in subdivision 9741(32) of this title is to create
18	equity between mobile and modular housing and traditional residential
19	construction by providing an exemption for the estimated portion of the cost
20	attributable to labor.

1	(y) The statutory purpose of the Vermont United States flag sold to or by
2	exempt veterans' organizations exemption in subdivision 9741(33) of this title
3	is to support veterans' organizations in performing their patriotic function.
4	(z) The statutory purpose of the Vermont energy used in manufacturing
5	tangible personal property for sale exemption in subdivision 9741(34) of this
6	title is to avoid the taxation of manufacturing inputs and promote the health of
7	the manufacturing industry in Vermont.
8	(aa) The statutory purpose of the Vermont property transferred as part of
9	personal service transaction or transfer of intangible property rights exemption
10	in subdivision 9741(35) of this title is to exempt tangible personal property that
11	is a small portion of a service.
12	(bb) The statutory purpose of the Vermont advertising materials exemption
13	in subdivision 9741(36) of this title is to exempt tangible personal property that
14	is a small portion of a service.
15	(cc) The statutory purpose of the Vermont documents that record a
16	professional service exemption in subdivision 9741(37) of this title is to
17	exempt tangible personal property that is a small portion of a service.
18	(dd) The statutory purpose of the Vermont tracked vehicles exemption in
19	subdivision 9741(38) of this title is to limit the sales tax on tracked vehicles
20	and the lessen the cost of capital investments of those purchases.

1	(ee) The statutory purpose of the Vermont sales of building materials
2	exemption in subdivisions 9741(39)(i) and (ii) of this title is to encourage the
3	restoration and revitalization of downtown districts.
4	(ff) The statutory purpose of the Vermont wholesale transactions between
5	telecommunications service providers exemption in subdivision 9741(41) of
6	this title is to promote the telecommunications industry by avoiding taxation of
7	the inputs and intercompany transactions.
8	(gg) The statutory purpose of the Vermont third party scrap construction
9	materials exemption in subdivision 9741(43) of this title is to promote the
10	reuse and recycling of scrap construction materials.
11	(hh) The statutory purpose of the Vermont property incorporated in a
12	railroad line exemption in subdivision 9741(44) of this title is to support the
13	railroad industry and encourage ongoing investments within Vermont.
14	(ii) The statutory purpose of the Vermont clothing and footwear exemption
15	in subdivision 9741(45) of this title is to limit the tax burden on the purchase
16	of goods that are necessary for the health and welfare of all people in Vermont.
17	(jj) The statutory purpose of the Vermont property incorporated into a net
18	metering system exemption, on-premise energy system not connected to the
19	electric distribution system exemption, and solar hot water heating system
20	exemption in subdivision 9741(46) of this title is to encourage the adoption of

1	efficient technologies for generating and distributing renewable energy
2	resources.
3	(kk) The statutory purpose of the Vermont purchases by and limited
4	purchases from 501(c)(3) organizations exemption in subdivision 9743(3) of
5	this title is to reduce costs for certain nonprofit organizations.
6	(ll) The statutory purpose of the Vermont building materials and supplies
7	used in construction or repair of buildings by governmental bodies, 501(c)(3)
8	organizations, or development corporations exemption in subdivision 9743(4)
9	of this title is to reduce the costs of construction for certain nonprofit
10	organizations.
11	(mm) The statutory purpose of the Vermont amusement charges for four
12	events per year for 501(c)(4)–(13) and (19) organizations and political
13	organizations exemption in subdivision 9743(5) of this title is to reduce the
14	costs for and encourage participation in a limited number of events organized
15	by certain nonprofit organizations.
16	(nn) The statutory purpose of the Vermont amusement charges for events
17	presented by 501(c)(3) organizations in subdivision 9743(7) of this title is to
18	reduce the costs for and encourage participation in fundraising events
19	organized by certain nonprofit organizations.

1	(oo) The statutory purpose of the Vermont limitation of tax on
2	telecommunications services in section 9771a of this title is to promote the
3	growth of telecommunications intensive businesses.
4	(pp) The statutory purpose of the Vermont reallocation of receipts from tax
5	imposed on sales of construction materials in section 9819 of this title is to
6	promote the restoration or revitalization, or both, of downtown districts within
7	<u>Vermont.</u>
8	(qq) The statutory purpose of the Vermont sales by licensed auctioneers
9	exemption in subdivision 9741(48) of this title is to extend the "casual sale"
10	exemption to parallel situations involving an auctioneer.
11	(rr) The statutory purpose of the Vermont licensed use of prewritten
12	software from remote servers exemption in 2012 Acts and Resolves No. 143,
13	Sec. 52 is to provide a temporary exemption to businesses and consumers
14	while clarifying and drafting the rules for this relatively new model for
15	providing software.
16	* * * Property Taxes * * *
17	Sec. 9. 10 V.S.A. § 210 is added to read:
18	§ 210. STATUTORY PURPOSES
19	The statutory purpose of the Vermont local development corporations
20	exemption in section 236 of this title is to exempt government-funded entities
21	and promote economic development.

1	Sec. 10. 10 V.S.A. § 602 is added to read:
2	§ 602. STATUTORY PURPOSES
3	The statutory purpose of the Vermont Housing Finance Agency exemption
4	in subsection 641(a) of this title is to exempt quasi-government entities that
5	provide and promote affordable housing.
6	Sec. 11. 16 V.S.A. § 2170 is added to read:
7	§ 2170. STATUTORY PURPOSES
8	The statutory purpose of the Vermont State Colleges exemption in section
9	2178 of this title is to exempt entities receiving government funding and
10	provide higher education.
11	Sec. 12. 16 App. V.S.A. § 1-15a is added to read:
12	§ 1-15a. STATUTORY PURPOSES
13	The statutory purpose of the University of Vermont exemption in section
14	1-15 of this chapter is to exempt entities receiving government funding and
15	providing higher education.
16	Sec. 13. 18 V.S.A. § 5300 is added to read:
17	§ 5300. STATUTORY PURPOSES
18	The statutory purpose of the Vermont cemeteries exemption in sections
19	5317 and 5376 of this title is to exempt property with a fair market value that is
20	difficult to ascertain and for which there are limited options for alternative
21	uses.

1	Sec. 14. 22 V.S.A. § 68 is added to read:
2	§ 68. STATUTORY PURPOSES
3	The statutory purpose of the Vermont libraries exemption in section 109 of
4	this title is to exempt libraries that offer free and public access to information
5	and research resources.
6	Sec. 15. 24 V.S.A. § 4000 is added to read:
7	§ 4000. STATUTORY PURPOSES
8	The statutory purpose of the Vermont housing authorities exemption in
9	section 4020 of this title is to exempt quasi-government entities that provide
10	and promote affordable housing.
11	Sec. 16. 32 V.S.A. § 3750 is added to read:
12	§ 3750. STATUTORY PURPOSES
13	The statutory purpose of the Vermont Use Value Appraisal Program in
14	chapter 124 of this title is to lower the property tax level for land used for
15	agriculture and forestry by valuing it based on how it is used rather than the
16	"highest and best" use which is fair market value.
17	Sec. 17. 32 V.S.A. § 3800 is added to read:
18	§ 3800. STATUTORY PURPOSES
19	(a) The statutory purpose of the Vermont federal and State government
20	property exemption in subdivision 3802(1) of this title is to prevent
21	government from taxing itself.

1	(b) The statutory purpose of the Vermont congressionally chartered
2	organizations exemption in subdivision 3802(2) of this title is to exempt
3	organizations providing civic services.
4	(c) The statutory purpose of the Vermont public, pious, and charitable
5	property exemption in sections 3832 and 3840 and subdivision 3802(4) of this
6	title is to exempt entities that provide religious, charitable, civic, or public
7	services.
8	(d) The statutory purpose of the Vermont college fraternities and societies
9	exemption in subdivision 3802(5) of this title is to exempt organizations that
10	provide civic services.
11	(e) The statutory purpose of the Vermont Young Men's and Women's
12	Christian Associations in subdivision 3802(6) of this title is to exempt
13	nonprofit organizations that offer benefits to the community.
14	(f) The statutory purpose of the Vermont cemeteries exemption in
15	subdivision 3802(7) of this title is to exempt property with a fair market value
16	that is difficult to ascertain and for which there are limited options for
17	alternative uses.
18	(g) The statutory purpose of the Vermont exemption for property owned by
19	agricultural societies in subdivision 3802(9) of this title is to exempt property
20	that is used to publicly support the State's agricultural economy.

1	(h) The statutory purpose of the Vermont \$10,000.00 exemption of
2	appraised value of a residence for a veteran in subdivision 3802(11) of this title
3	is to permanently provide property tax reductions to certain veterans and their
4	<u>families.</u>
5	(i) The statutory purpose of the Vermont property exclusively installed and
6	operated for the abatement of water pollution exemption in subdivision
7	3802(12) of this title is to encourage real property improvements that abate
8	water pollution.
9	(j) The statutory purpose of the Vermont humane societies exemption in
10	section 3802(15) of this title is to eliminate property taxes for organizations
11	that protect animals.
12	(k) The statutory purpose of the Vermont federally qualified health center
13	or rural health clinic exemption in subdivision 3802(16) of this title is to
14	support health centers in an underserved area or population, offer a sliding fee
15	scale, provide comprehensive services, and have an ongoing quality assurance
16	program.
17	(l) The statutory purpose of the Vermont railroad property alternative tax
18	scheme in subdivision 3803(1) of this title is to provide an alternative tax
19	scheme where the traditional method of applying the education property tax
20	rate set annually to the fair market value of the property is inappropriate.

1	(m) The statutory purpose of the Vermont telephone property alternative
2	tax scheme in subdivision 3803(2) of this title is to provide an alternative tax
3	scheme where the traditional method of applying the education property tax
4	rate set annually to the fair market value of the property is inappropriate.
5	(n) The statutory purpose of the Vermont permanent session law
6	exemptions in 2008 Acts and Resolves No .190, 1892 Acts and Resolves
7	No. 213, 1945 Acts and Resolves No. 204, 1939 Acts and Resolves No. 250,
8	1921 Acts and Resolves No. 31, 1921 Acts and Resolves No. 262, 1910 Acts
9	and Resolves No. 370, and 1900 Acts and Resolves No. 244 is to permanently
10	exempt specific properties that have demonstrated an individual purpose to the
11	General Assembly.
12	(o) The statutory purpose of the Vermont temporary skating rinks
13	exemption in 2008 Acts and Resolves No. 190, Sec. 40 (FY09 and FY10),
14	Amended 2010 Acts and Resolves No. 160, Sec. 22 (FY11), and Amended
15	2011 Acts and Resolves No. 45, Sec. 13f (FY12 at 50 percent) is to
16	temporarily provide tax relief while the General Assembly works to create a
17	long term, comprehensive policy pertaining to these types of facilities.
18	(p) The statutory purpose of the Vermont temporary recreation facilities
19	exemption in 2008 Acts and Resolves No. 190, Sec. 101 (FY09 only), 2009
20	Special Session Acts and Resolves No. 1, Sec. H.49 (FY10 and FY11), and
21	Amended 2011 Acts and Resolves No. 45, Sec. 13fe (FY12 at 50 percent) is to

1	provide temporary tax relief while the General Assembly works to create a
2	long term, comprehensive policy pertaining to these types of facilities.
3	Sec. 18. 32 V.S.A. § 5400 is added to read:
4	§ 5400. STATUTORY PURPOSES
5	(a) The statutory purpose of the Vermont ski lifts and snowmaking
6	equipment exemption in subdivision 5401(10)(D) of this title is to support the
7	ski industry and encourage personal property investments and improvements.
8	(b) The statutory purpose of the Vermont municipally owned property
9	exemption in subdivision 5401(10)(F) of this title is to prevent government
10	from taxing itself.
11	(c) The statutory purpose of the Vermont whey processing fixtures
12	exemption in subdivision 5401(10)(G) of this title is to support industries using
13	whey processing facilities.
14	(d) The statutory purpose of the Vermont municipalities hosting large
15	power plants exemption in subsection 5402(d) of this title is to lower property
16	taxes by 25 percent for businesses and residents of the community hosting an
17	operating nuclear power facility.
18	(e) The statutory purpose of the Vermont qualified housing exemption in
19	subdivision 5404a(a)(6) of this title is to reduce by 10 percent the taxes on
20	housing with rent restrictions which make valuing these properties using the
21	income approach difficult.

1	(f) The statutory purpose of the Vermont tax increment financing districts
2	in subsection 5404a(f) of this title is to allow communities to encourage
3	investment in designated areas meeting certain criteria and to use locally the
4	additional property tax revenue attributable to those improvements.
5	(g) The statutory purpose of the Vermont Economic Progress Council
6	approved stabilization agreements in section 5404a of this title are to provide
7	exemptions on a case-by-case basis in conjunction with other economic
8	development efforts.
9	(h) The statutory purpose of the Vermont large power plants alternative tax
10	scheme in subdivision 5401(10)(B) of this title is to provide an alternative tax
11	scheme where the traditional method of applying the education property tax
12	rate set annually to the fair market value of the property is inappropriate.
13	(i) The statutory purpose of the Vermont wind-powered electric generating
14	facilities alternative tax scheme in subdivision 5401(10)(J)(i) of this title is to
15	provide an alternative tax scheme where the traditional method of applying the
16	education property tax rate set annually to the fair market value of the property
17	is inappropriate.
18	(j) The statutory purpose of the Vermont renewable energy plant generating
19	electricity from solar power alternative tax structure in subdivision
20	5401(10)(J)(ii) is to provide an alternative tax scheme where the traditional

1	method of applying the education property tax rate set annually to the fair
2	market value of the property is inappropriate.
3	(k) The statutory purpose of the Vermont public, pious, and charitable
4	property exemption in subsection 5404(a) of this title is to exempt entities that
5	provide religious, charitable, civic, or public services.
6	Sec. 19. 32 V.S.A. § 6060 is added to read:
7	§ 6060. STATUTORY PURPOSES
8	(a) The statutory purpose of the Vermont property tax adjustments in
9	chapter 154 of this title is to allow property taxes on homesteads to reflect
10	household income.
11	(b) The statutory purpose of the Vermont \$10,000.00 exemption of
12	appraised value of a residence for a veteran in subsection 6066(i) of this title is
13	to permanently provide property tax reductions to certain veterans and their
14	<u>families.</u>
15	* * * Insurance Premium Taxes * * *
16	Sec. 20. 8 V.S.A. § 3700 is added to read:
17	§ 3700. STATUTORY PURPOSES
18	The statutory purpose of the Vermont annuity considerations in section
19	3718 of this title is to exempt nontraditional insurance or financial products, or
20	both, from taxation.
21	Sec. 21. 8 V.S.A. § 4460 is added to read:

1	§ 4460. STATUTORY PURPOSES
2	The statutory purpose of the Vermont fraternal societies in section 4500 of
3	this title is to exempt organizations that are not insurance companies.
4	* * * Transportation Taxes * * *
5	Sec. 22. 23 V.S.A. § 3000 is added to read:
6	§ 3000. STATUTORY PURPOSES
7	The statutory purpose of the Vermont diesel tax exemption in section 3003
8	of this title is to exempt off-road uses and farm trucks from the user fee for the
9	State highway system. The exemption for municipal entities and public transit
10	agencies is based on administrative convenience.
11	Sec. 23. 32 V.S.A. § 8900 is added to read:
12	§ 8900. STATUTORY PURPOSES
13	(a) The statutory purpose of the Vermont religious or charitable institutions
14	or volunteer fire companies exemption in subdivision 8911(3) of this title is to
15	relieve the burden of State exactions on selected groups.
16	(b) The statutory purpose of the Vermont nonregistered vehicles exemption
17	in subdivision 8911(5) of this title is to exempt vehicles that are not entitled to
18	use the State highway system from the tax.
19	(c) The statutory purpose of the Vermont gifts exemption in subdivision
20	8911(8) of this title is to avoid the intrusion of a tax into sharing transactions
21	that are common within families.

1	(d) The statutory purpose of the Internal Revenue Code § 351 exemption in
2	subdivision 8911(10) of this title is to limit the tax to transfers of ownership
3	between two distinct parties.
4	(e) The statutory purpose of the Vermont handicapped exemption in
5	subdivision 8911(12) of this title is to relieve the burden of State exactions on
6	selected groups.
7	(f) The statutory purpose of the Vermont veterans exemption in subdivision
8	8911(14) of this title is to relieve the burden of State exactions on selected
9	groups.
10	(g) The statutory purpose of the Vermont general exemption of trade-in
11	value in subdivisions 8902(4) and (5) of this title is to ensure the use value of a
12	vehicle is taxed only once.
13	* * * Effective Date * * *
14	Sec. 24. EFFECTIVE DATE
15	This act shall take effect on July 1, 2014.